

**VILLAGE OF ORLAND HILLS, ILLINOIS**

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED APRIL 30, 2025**



**VILLAGE OF ORLAND HILLS, ILLINOIS**

**ANNUAL FINANCIAL REPORT**

**April 30, 2025**

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## PRINCIPAL OFFICIALS



VILLAGE OF ORLAND HILLS, ILLINOIS

**VILLAGE OF ORLAND HILLS, ILLINOIS**

**PRINCIPAL OFFICIALS**

April 30, 2025

**LEGISLATIVE**

Village Board of Trustees

Kyle R. Hastings, President

Curt Petrey

Tracy Roti

Kyle R. Hastings II

Candice Morrison

Craig Schmidt

Marcia Kissane

Jennifer Iannantone, Clerk

**APPOINTED OFFICIAL**

Brian O'Neill, Village Administrator



**FINANCIAL SECTION**



**VILLAGE OF ORLAND HILLS, ILLINOIS**



INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Board of Trustees  
Village of Orland Hills, Illinois

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Orland Hills, Illinois as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the Village of Orland Hills, Illinois' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Orland Hills, Illinois, as of April 30, 2025, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village of Orland Hills, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Orland Hills, Illinois' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village of Orland Hills, Illinois' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Orland Hills, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis schedules of Village's contributions, schedules of changes in Village net pension liability and related ratios, schedule of investment returns, schedule of changes in Village's total other post-employment benefit liability, and budgetary comparison information on pages 4–13 and 60–70 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Orland Hills, Illinois' basic financial statements. The accompanying combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the list of principal officials and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2025, on our consideration of the Village of Orland Hills, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village of Orland Hills, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Village of Orland Hills, Illinois' internal control over financial reporting and compliance.

*MW& Associates, P.C.*

Hillside, Illinois

October 23, 2025

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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As management of the Village of Orland Hills (the "Village") we offer readers of the Village's financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ended April 30, 2025. Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, it should be read in conjunction with the Village's financial statements.

**Financial Highlights**

- The Village's net position as of April 30, 2025 is \$19.5 million as compared to \$19.3 million in the prior year. Of the total net position, \$26.0 million is invested in capital assets net of related debt, \$4.6 million is restricted and there is a \$11.1 million deficit in unrestricted net position.
- As noted on the government wide statement of activities, total revenues for the Village as a whole for the year ended April 30, 2025 were greater than total expenses by \$0.2 million.
- At the end of the fiscal year, the fund balance of the General Fund as shown on the statement of revenues, expenditures and changes in fund balance was \$3,501,911 after a loss for the year of \$658,955.

**Overview of the Financial Statements**

The discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

**Using the Financial Section of this Annual Report**

The financial statement's focus is on the Village as a whole and on the major individual funds. Both perspectives allow the readers to address relevant questions, broaden the basis for comparison and enhance the reader's understanding of the statements.

**Government-wide Financial Statements**

The government-wide financial statements are designed to be corporate like.

The Statement of Net Position combines and consolidates governmental funds current financial resources with capital assets and long term obligations. It uses the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities is focused on both the growth and the new costs of various activities. These activities are supported by the government's general taxes and other resources. This is intended to summarize and simplify the users' analysis of the costs of various governmental services.

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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The governmental activities reflect the Village's basic services, which include administration, public safety, highways and streets and culture and recreation. Property taxes, shared state taxes and local utility taxes finance the majority of these services.

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be included into two categories: governmental funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements provide a detailed view of the Village's operations and the services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Village's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Motor Fuel Tax Fund, Capital Bond Fund, Sports Arena Fund and Bond Debt Service Fund all of which are considered to be major funds. Major funds are defined as the General Fund and other funds where the assets and deferred outflows of resources, the liabilities and deferred inflows of resources, revenue or expenditures of that fund are at least ten percent of the corresponding total for all governmental funds, since the Village has no enterprise funds. The Village can also report a fund that does not meet this criteria as major if it chooses to do so.

Data forming the remaining governmental funds are combined into a single, aggregated column presentation. Individual fund data information for these non-major governmental funds is provided elsewhere in the report.

The basic governmental fund financial statements (including the reconciliation) can be found on pages 16-19 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the Village. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The fiduciary fund financial

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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statements provide separate information for the Police Pension Fund. The basic fiduciary fund financial statements can be found on pages 20-21 of this report.

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the information provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 22.

**Other Information**

In addition to the basic financial statements, this report also includes certain required supplementary information related to the budgetary information and the Village's funding progress of the Illinois Municipal Retirement Fund, Police Pension Fund and other postemployment benefits and the budgetary to actual statements for the General Fund, and Motor Fuel Tax Fund which is the only major special revenue fund. Required supplementary information can be found on pages 60-70. The combining statements dealing with the non-major governmental funds are presented immediately following the required supplementary information.

**VILLAGE OF ORLAND HILLS, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
APRIL 30, 2025**

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**FINANCIAL ANALYSIS OF THE VILLAGE'S GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**Statement of Net Position**

The following chart reflects the Condensed Statement of Net Position (in millions):

**CONDENSED STATEMENT OF NET POSITION**

**April 30, 2025 and 2024**

	<u>2025</u>	<u>2024</u>
Assets:		
Current assets	\$ 11.0	\$ 13.2
Capital assets, net	<u>34.5</u>	<u>32.3</u>
Total assets	<u>45.5</u>	<u>45.5</u>
 Total deferred outflows of resources	 <u>1.3</u>	 <u>2.7</u>
Liabilities:		
Current liabilities	1.7	1.6
Long-term liabilities	<u>21.3</u>	<u>22.4</u>
Total liabilities	<u>23.0</u>	<u>24.0</u>
 Total deferred inflows of resources	 <u>4.3</u>	 <u>4.9</u>
Net position:		
Invested in capital assets -net	26.0	24.7
Restricted	4.6	5.5
Unrestricted	<u>(11.1)</u>	<u>(10.9)</u>
Total net position	<u>\$ 19.5</u>	<u>\$ 19.3</u>

The 2025 assets are composed of cash and investments valued at \$8.6 million (19% of total assets), \$2.2 million of intergovernmental and taxes receivable (5% of total assets) and capital assets net of accumulated depreciation of \$34.5 million (76% of total assets). The liabilities are composed of accounts payable of \$0.6 million (3% of total liabilities), property tax refunds due to Cook County of \$0.4 million (2% of total liabilities), Police Pension payable of \$0.2 million (1% of total liabilities), \$0.6 million of long term debt due within one year (3% of total liabilities) and \$20.7 million of long term debt due in more than one year (90% of total liabilities). Cash and investments are down \$2.3 million from the prior year primarily due to the payments for capital projects in the Capital Bond Fund and Sports Arena Fund. Long term liabilities are down \$1.2 million due primarily to a decrease in the net pension liability along with principal payments related to previously issued debt issuances.

**VILLAGE OF ORLAND HILLS, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
APRIL 30, 2025**

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**Statement of Activities**

The following chart reflects the Condensed Statement of Activities (in millions):

**CONDENSED STATEMENT OF ACTIVITIES**

**April 30, 2025 and 2024**

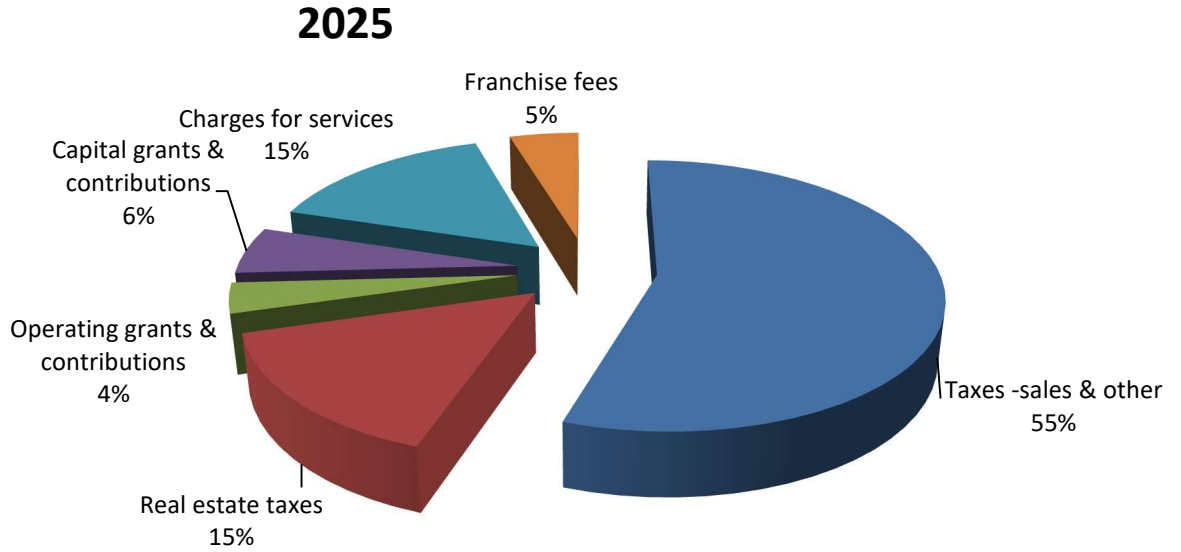
	<u>2025</u>	<u>2024</u>
Revenues:		
Program Revenues:		
Charges for services	\$ 1.5	\$ 1.3
Operating grants and contributions	0.4	0.3
Capital grants and contributions	0.6	5.3
General Revenues:		
Property taxes	1.5	1.7
State sales tax	2.5	2.4
Other taxes	3.0	2.8
Other	1.5	1.3
Total revenues	11.0	15.1
Expenses:		
General government	2.5	2.0
Public safety	4.4	4.0
Culture and recreation	1.6	0.7
Highway and streets	2.0	1.9
Other	0.3	0.5
Total expenses	10.8	9.1
Change in net position	0.2	6.0
Net position - beginning	19.3	13.3
Net position - ending	\$ 19.5	\$ 19.3

Total revenues for fiscal year 2025 decreased approximately \$4.1 million from the prior year. Decreased grant revenue related to the sports arena in comparison to the prior year accounts for most of the decrease as that project has come to a close in the current fiscal year. Sales tax and other tax collections, along with interest income, also increased from the prior year.

VILLAGE OF ORLAND HILLS, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
APRIL 30, 2025

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Revenue by Source - 2025



Total expenses for fiscal 2025 increased \$1.7 million from 2024. Culture and recreation expense is up \$0.9 million as a result of increased depreciation costs as a result of new, large capital assets like the Sports Arena being capitalized in the current year and being depreciated for the first time.

**VILLAGE OF ORLAND HILLS, ILLINOIS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
APRIL 30, 2025**

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**FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS**

**Governmental Funds**

The following chart reflects a condensed comparison of 2025 and 2024 revenues and expenditures:

	<u>2025</u>	<u>2024</u>	<u>Increase (Decrease)</u>
<b>Revenues</b>			
General Fund	\$ 8,308,394	\$ 7,748,798	\$ 559,596
Motor Fuel Tax Fund	442,924	463,540	(20,616)
Capital Bond Fund	616,124	640,512	(24,388)
Sports Arena Fund	157,969	5,066,070	(4,908,101)
Bond Debt Service Fund	839,034	999,060	(160,026)
Nonmajor Funds	602,127	177,083	425,044
Total Revenues	<u>\$ 10,966,572</u>	<u>\$ 15,095,063</u>	<u>\$ (4,128,491)</u>
<b>Expenditures</b>			
General Fund	\$ 9,021,264	\$ 7,807,888	\$ 1,213,376
Motor Fuel Tax Fund	640,560	251,630	388,930
Capital Bond Fund	1,985,224	1,837,432	147,792
Sports Arena Fund	675,451	4,309,509	(3,634,058)
Bond Debt Service Fund	784,506	817,924	(33,418)
Nonmajor Funds	248,500	159,676	88,824
Total Expenditures	<u>\$ 13,355,505</u>	<u>\$ 15,184,059</u>	<u>\$ (1,828,554)</u>
<b>Other Financing Sources (Uses)</b>			
General Fund	\$ 53,915	\$ 126,114	\$ (72,199)
Motor Fuel Tax Fund	-	189,096	(189,096)
Capital Bond Fund	-	-	-
Total Other Financing Sources (Uses)	<u>\$ 53,915</u>	<u>\$ 315,210</u>	<u>\$ (261,295)</u>

**Revenues**

Governmental revenues were down almost 27% from the prior year. Bond Debt Service Fund revenue and Sports Arena Fund revenue accounted for most of the decrease. Bond Debt Service Fund revenue was down as a result of a drop in property tax revenues. Sports Arena Fund revenue decreased due to a large influx of DCEO grant funding received in the prior year.

**Expenditures**

General Fund expenditures are up about 16% from the prior period. The largest decrease in expenditures were from capital expenditures in the Sports Arena Fund spent in the prior year. Motor Fuel Tax Fund and Capital Bond Fund expenditures are up due to increases in capital project spending in those funds.

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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**Budgetary Highlights**

The following chart reflects the condensed budgetary comparison schedule for the General Fund:

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
Revenues			
Taxes	\$ 2,516,600	\$ 2,493,560	\$ (23,040)
Intergovernmental	3,847,211	3,895,618	48,407
Other	<u>2,100,469</u>	<u>1,919,216</u>	<u>(181,253)</u>
Total revenues	8,464,280	8,308,394	(155,886)
Expenditures	<u>8,274,166</u>	<u>9,021,264</u>	<u>747,098</u>
Excess of revenues over (under) expenditures	<u>190,114</u>	<u>(712,870)</u>	<u>(902,984)</u>
Other financing sources (uses)			
Other financing sources	(165,600)	53,915	219,515
Other financing uses	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	(165,600)	53,915	219,515
Change in fund balance	<u>\$ 24,514</u>	<u>\$ (658,955)</u>	<u>\$ (683,469)</u>

The major variances between actual and budget include the following:

- Tax revenues were less than budget for cannabis sales tax and municipal gas tax that has not been received;
- Intergovernmental revenues exceeded budget by about \$48,000 primarily due to a new revenue stream for casino shared tax that was not budgeted for.
- Fees and charges were under budget due to other fees and charges not meeting budget by \$132,000.
- Fines were under budget due to a decline in police fines by \$126,000.
- Expenditures exceeded budget by about 9% mainly due to increases in personal services in the police department, contractual services in the general government department and capital outlay.

There were no amendments to the original budget ordinance during the year.

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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CAPITAL ASSETS

Governmental Activities Change in Capital Assets

	Balance	Net	Balance
	<u>April 30, 2024</u>	<u>Additions/ Deletions</u>	<u>April 30, 2025</u>
Non-depreciable assets - land	\$ 10,663,189	\$ -	\$ 10,663,189
Construction in progress	13,107,955	(10,559,308)	2,548,647
Depreciable capital assets			
Land improvements	653,354	6,218,765	6,872,119
Buildings & Improvements	4,199,899	7,523,776	11,723,675
Equipment	1,874,737	37,463	1,912,200
Right to Use Leased Assets	315,211	63,915	379,126
Infrastructure	19,178,308	-	19,178,308
Accumulated depreciation	<u>(17,724,376)</u>	<u>(1,072,938)</u>	<u>(18,797,314)</u>
Total capital assets, net	<u>\$ 32,268,277</u>	<u>\$ 2,211,673</u>	<u>\$ 34,479,950</u>

Capital asset additions included the reclassification of projects reported as construction in progress in the prior year to land improvements and buildings related to the sports arena, Lake Lorin stabilization project, and Kelly Park. An additional vehicles was leased for the police department in the current year. Depreciation expense for the year was \$1,127,216. More detailed information can be found in Note 4 to the financial statements.

**DEBT ADMINISTRATION**

At April 30, 2025, the Village had outstanding debt as follows:

Series 2017 Bonds	\$2,535,000
Series 2021 Bonds	4,525,000
Series 2022 Bonds	3,810,000
Unamortized bond premium	686,671
Accrued interest on bonds	175,566
Lease payable	268,919
Net pension liability	8,921,436
OPEB – Health Insurance for Retirees (PSEBA Act)	338,490
Compensated absences	<u>237,997</u>
Total long-term debt	<u>\$ 21,499,079</u>

The Village's debt decreased by approximately \$1.0 million this year. This was mainly due to:

- The issuance of leases resulting in a liability of \$53,915
- Bond principal payments of \$350,000
- A \$661,454 decrease in the net pension liability.

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**APRIL 30, 2025**

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**Economic Factors**

The Village President and Board of Trustees continue to promote economic growth and development in the Village of Orland Hills. As the national and local economies have slowly improved since the pandemic, the Village has generated moderate growth from both residential and commercial improvements.

The Village President and the Board of Trustees continue to increase services available to residents while consciously making an effort to minimize their property tax burden. Cultural and recreational activities, general infrastructure improvements, and maintenance and repair of public facilities will continue to be funded by motor fuel taxes, grants and other revenue generating sources.

This year shows additional improvement and the Village continues to embrace varied opportunities to foster revenue growth. The State of Illinois approved Video Gaming as a source of revenue for both the state and municipalities. Orland Hills has supported this state-wide program and continues to see benefits from this effort. The past fiscal year yielded more than \$200,000 in revenue.

The Village's efforts to attract new sales tax producing businesses in town continue to be a high priority. Businesses have found favor with Orland Hills' business relationship methods and practices. The prospects for increased commercial development remain strong. Recent developments and Village meetings indicate that several corporations, business owners and developers are interested in Orland Hills sites and buildings. Efforts by the Village show promise in expansion of the business commercial area over the next few years.

Several years ago an effort by the Village was undertaken to enforce an Intergovernmental Agreement (IGA) between Orland Hills and a neighboring town to collect sales tax on commercial property. The Village was successful in this endeavor and realized a one-time large cash payment to be followed up with several periodic payments each fiscal year for the next 75+ years.

Over the past twenty-five years, the Village has reduced reliance on property taxes to balance the budget. As we enter the new fiscal year, the Village continues to reduce expenses and minimize overtime labor costs whenever possible.

**Contacting the Village's Financial Management**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Village's finances. Questions concerning this report or requests for additional financial information should be directed to the Village Administrator, Village of Orland Hills, 16033 South 94<sup>th</sup> Ave, Orland Hills, Illinois 60487-4623. E-mails may be directed to [contact@orlandhills.org](mailto:contact@orlandhills.org).

## BASIC FINANCIAL STATEMENTS



VILLAGE OF ORLAND HILLS, ILLINOIS

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**STATEMENT OF NET POSITION**  
**APRIL 30, 2025**

	<b>Governmental Activities</b>
<b>Assets</b>	
Cash and Cash Equivalents	\$ 2,078,057
Short-term Investments	6,529,351
Taxes Receivable	918,594
Intergovernmental Receivables	1,314,161
Accounts Receivable	38,221
Prepaid Items	84,751
Other Receivables	214
Net Pension Asset	59,039
Capital Assets not being Depreciated	13,211,836
Capital Assets being Depreciated	21,000,348
Leased assets, net of amortization	267,766
Total Assets	45,502,338
<b>Deferred Outflows Of Resources</b>	
Related To OPEB	25,405
Related To Pensions	1,309,392
Total Deferred Outflows of Resources	1,334,797
<b>Liabilities</b>	
Current	
Accounts Payable	557,989
Accrued Payroll	154,914
Unearned revenues	132,000
Due to Police Pension	192,110
Due to Other Entities	444,397
Interest Payable	175,566
Long-term Debt, Due within One Year	
Leases Payable	71,524
Bonds Payable	435,000
Compensated Absences	113,758
Long-term	
Long-term Debt, Due in more than One Year	
Leases Payable	197,395
Net Pension Liability	8,921,436
Other Postemployment Benefits Liability	338,490
Unamortized Bond Premiums	686,671
Bonds Payable	10,435,000
Compensated Absences	124,239
Total Liabilities	22,980,489
<b>Deferred Inflows of Resources</b>	
Related to Pension	3,360,843
Related to OPEB	156,844
Unearned Revenues	782,866
Total Deferred Inflows of Resources	4,300,553
<b>Net Position</b>	
Net Investment in Capital Assets	25,976,656
Restricted For	
Restricted for Capital Projects	3,478,185
Restricted for Debt Service	704,066
Restricted for Pensions	59,039
Restricted for Other	452,663
Unrestricted Net Position	(11,114,516)
Total Net Position	\$ 19,556,093

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED APRIL 30, 2025**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Changes in</u>
		<u>Fees, Fines &amp; Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Net Position</u>
					<u>Primary Governmental Activities</u>
<b>Governmental Activities</b>					
General Government	\$ 2,503,315	\$ 757,481	\$ 49	\$ -	\$ (1,745,785)
Public Safety	4,346,410	280,339	37,663	-	(4,028,408)
Culture and Recreation	1,602,493	427,640	13,260	-	(1,161,593)
Highways and Streets	2,009,819	85,197	311,555	564,181	(1,048,886)
Interest on Debt	317,406	-	-	-	(317,406)
Total	<u>\$ 10,779,443</u>	<u>\$ 1,550,657</u>	<u>\$ 362,527</u>	<u>\$ 564,181</u>	<u>(8,302,078)</u>
<b>General Revenues</b>					
Taxes					
Property Taxes					1,525,805
State Sales Tax					2,451,682
Non-home Rule Sales Tax					1,158,181
Income Tax					1,225,020
Casino Shared Tax					57,342
Other Taxes					615,524
Franchise Fees					466,569
Investment Income					463,291
Other General Revenues					556,514
Total General Revenues					<u>8,519,928</u>
Change in Net Position					<u>217,850</u>
<b>Net Position - Beginning</b>					<u>19,338,243</u>
<b>Net Position - Ending</b>					<u>\$ 19,556,093</u>

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**APRIL 30, 2025**

	<b>Major Funds</b>						
	<b>General Fund</b>	<b>Motor Fuel Tax Fund</b>	<b>Capital Bond Fund</b>	<b>Sports Arena</b>	<b>Bond Debt Service Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>							
Cash and cash equivalents	\$ 137,617	\$ 16,152	\$ 564,174	\$ 155,889	\$ 700,624	\$ 503,601	\$ 2,078,057
Short-term investments	3,153,439	413,553	2,956,260	-	-	6,099	6,529,351
Taxes receivable	458,574	18,017	-	-	428,211	13,792	918,594
Intergovernmental receivables	1,289,247	24,914	-	-	-	-	1,314,161
Accounts receivable	38,221	-	-	-	-	-	38,221
Prepaid items	33,038	-	-	-	-	-	33,038
Due from other funds	28,916	18	-	-	-	-	28,934
Advance to other funds	319,347	-	-	-	-	-	319,347
Other assets	214	-	-	-	-	-	214
Total assets	<u>\$ 5,458,613</u>	<u>\$ 472,654</u>	<u>\$ 3,520,434</u>	<u>\$ 155,889</u>	<u>\$ 1,128,835</u>	<u>\$ 523,492</u>	<u>\$ 11,259,917</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>							
<b>Liabilities</b>							
Accounts payable	\$ 484,412	\$ 3,810	\$ 66,138	\$ -	\$ -	\$ 3,629	\$ 557,989
Accrued payroll	154,914	-	-	-	-	-	154,914
Unearned revenues	-	-	132,000	-	-	-	132,000
Due to other entities	444,397	-	-	-	-	-	444,397
Due to police pension fund	192,110	-	-	-	-	-	192,110
Due to other funds	-	-	-	-	-	28,934	28,934
Advance from other funds	-	319,347	-	-	-	-	319,347
Total liabilities	<u>1,275,833</u>	<u>323,157</u>	<u>198,138</u>	<u>-</u>	<u>-</u>	<u>32,563</u>	<u>1,829,691</u>
<b>Deferred inflows of resources</b>							
Unearned revenues	680,869	7,041	-	-	424,769	-	1,112,679
Total deferred inflows of resources	<u>680,869</u>	<u>7,041</u>	<u>-</u>	<u>-</u>	<u>424,769</u>	<u>-</u>	<u>1,112,679</u>
<b>Fund balances (deficits)</b>							
<b>Nonspendable</b>							
Prepaid items	33,038	-	-	-	-	-	33,038
Advances	319,347	-	-	-	-	-	319,347
<b>Restricted</b>							
Debt service	-	-	-	-	704,066	-	704,066
Capital projects	-	-	3,322,296	155,889	-	-	3,478,185
Other purposes	-	142,456	-	-	-	310,207	452,663
Assigned	-	-	-	-	-	180,722	180,722
Unassigned	3,149,526	-	-	-	-	-	3,149,526
Total fund balances (deficits)	<u>3,501,911</u>	<u>142,456</u>	<u>3,322,296</u>	<u>155,889</u>	<u>704,066</u>	<u>490,929</u>	<u>8,317,547</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 5,458,613</u>	<u>\$ 472,654</u>	<u>\$ 3,520,434</u>	<u>\$ 155,889</u>	<u>\$ 1,128,835</u>	<u>\$ 523,492</u>	<u>\$ 11,259,917</u>

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**APRIL 30, 2025**

**Total Fund Balances - Governmental Funds** \$ 8,317,547

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. These assets consist of:

Governmental Capital Assets	53,277,265	
Less Accumulated Depreciation	(18,797,315)	
Net Capital Assets		34,479,950

The net pension asset reported in the Statement of Net Position does not provide current financial resources and therefore is not reported in governmental funds 59,039

Deferred inflows and outflows related to the net pension liability and total OPEB liability are not current financial resources and therefore are not reported in the governmental funds

Deferred Outflows of Resources	1,334,797	
Deferred Inflows of Resources	(3,517,687)	
		(2,182,890)

Premiums or discounts on long-term liabilities and gains and losses on debt refundings are capitalized and amortized at the government-wide level

Premium on Bonds	(686,671)	
Bond Insurance Premium	51,713	
		(634,958)

Deferred revenues for sales tax, use tax, income tax and utilities taxes reported in the governmental funds that do not provide current financial resources are recognized as revenues for the government-wide financial statements 329,813

Interest on long-term debt is not accrued in governmental funds, but rather is recognized when due (175,566)

Some liabilities reported in the Statement of Net Position do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds. These liabilities consist of:

Provision for compensated absences	(237,997)	
Provision for net pension liability	(8,921,436)	
Provision for other postemployment benefits obligation	(338,490)	
Leases	(268,919)	
Bonds payable	(10,870,000)	
		(20,636,842)
Total long-term liabilities		(20,636,842)

**Net position of governmental activities** **\$ 19,556,093**

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED APRIL 30, 2025**

	<b>Major Funds</b>					<b>Nonmajor Governmental Funds</b>	<b>Total</b>
	<b>General Fund</b>	<b>Motor Fuel Tax Fund</b>	<b>Capital Bond Fund</b>	<b>Sports Arena</b>	<b>Bond Debt Service Fund</b>		
<b>Revenues</b>							
Taxes	\$ 2,493,560	\$ 26,541	\$ -	\$ -	\$ 811,227	\$ 107,377	\$ 3,438,705
Licenses and Permits	276,454	-	-	-	-	-	276,454
Intergovernmental Revenues	3,895,618	311,555	427,230	132,001	-	-	4,766,404
Fees and Charges for Services	1,016,948	85,197	-	-	-	-	1,102,145
Fines	279,269	-	-	-	-	-	279,269
Investment Income	190,880	19,631	188,894	25,968	27,807	10,111	463,291
Other Revenue	155,665	-	-	-	-	484,639	640,304
Total revenues	<u>8,308,394</u>	<u>442,924</u>	<u>616,124</u>	<u>157,969</u>	<u>839,034</u>	<u>602,127</u>	<u>10,966,572</u>
<b>Expenditures</b>							
Current							
Administration	1,662,855	-	4,425	-	-	196,883	1,864,163
Building and Zoning Department	173,145	-	-	-	-	-	173,145
Police Department	4,508,202	-	-	-	-	-	4,508,202
Fire and Police Commission	6,096	-	-	-	-	-	6,096
ESDA	8,070	-	-	-	-	-	8,070
Parks and Recreation	930,009	-	-	-	-	-	930,009
Orland Towne Village Festival	20,355	-	-	-	-	-	20,355
Concession Stand/Seniors	3,209	-	-	-	-	-	3,209
Special Transportation	84,284	-	-	-	-	-	84,284
Highways and Streets	967,704	75,202	1,210	-	-	-	1,044,116
Capital Outlay	580,359	565,358	1,979,589	675,451	-	-	3,800,757
Debt Service - Principal Retired	61,568	-	-	-	350,000	-	411,568
Debt Service - Interest and Fees	15,408	-	-	-	434,506	-	449,914
Other Expenditures	-	-	-	-	-	51,617	51,617
Total Expenditures	<u>9,021,264</u>	<u>640,560</u>	<u>1,985,224</u>	<u>675,451</u>	<u>784,506</u>	<u>248,500</u>	<u>13,355,505</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(712,870)</u>	<u>(197,636)</u>	<u>(1,369,100)</u>	<u>(517,482)</u>	<u>54,528</u>	<u>353,627</u>	<u>(2,388,933)</u>
<b>Other Financing Sources (Uses)</b>							
Transfers out	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-
Lease proceeds	53,915	-	-	-	-	-	53,915
Total Other Financing Sources (Uses)	<u>53,915</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>53,915</u>
<b>Net Change in Fund Balances</b>	<u>(658,955)</u>	<u>(197,636)</u>	<u>(1,369,100)</u>	<u>(517,482)</u>	<u>54,528</u>	<u>353,627</u>	<u>(2,335,018)</u>
<b>Fund Balances - Beginning of Year</b>	<u>4,160,866</u>	<u>340,092</u>	<u>4,691,396</u>	<u>673,371</u>	<u>649,538</u>	<u>137,302</u>	<u>10,652,565</u>
<b>Fund Balances - End of Year</b>	<u>\$ 3,501,911</u>	<u>\$ 142,456</u>	<u>\$ 3,322,296</u>	<u>\$ 155,889</u>	<u>\$ 704,066</u>	<u>\$ 490,929</u>	<u>\$ 8,317,547</u>

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED APRIL 30, 2025**

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<b>Net change in fund balance of governmental funds</b>		\$ (2,335,018)
<p>Amounts reported for governmental activities in the Statement of Activities are different because of the following:</p>		
<p>Some taxes were not collected for several months after the close of the fiscal year and therefore were not considered to be "available" and are not reported as revenue in the governmental funds</p>		30,721
<p>The issuance of long term debt is reported as an other financing source in governmental funds but is recorded as a liability in the statement of net position</p>		(53,915)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported in the governmental funds</p>		
Change in net pension liability	661,454	
Change in other postemployment benefits obligation	99,446	
Amortization of bond premium and prepaid bond insurance	46,893	
Change in accrued interest on bonds	85,615	
		893,408
<p>The increase in the net pension asset is not reported in the governmental funds</p>		8,349
<p>Change in deferred outflows and deferred inflows of resources are not included in the governmental funds</p>		
Deferred outflows of resources	(1,316,052)	
Deferred inflows of resources	507,477	
		(808,575)
<p>Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:</p>		
Capital outlay	3,361,583	
Loss on disposal of capital assets	(22,694)	
Depreciation	(1,127,216)	
Capital outlay in excess of depreciation		2,211,673
<p>Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position</p>		
Capital leases payable	61,568	
Increase in compensated absences	(140,361)	
Bond debt retirement	350,000	
Total retirement of debt		271,207
<b>Change in net position of governmental activities</b>		<b>\$ 217,850</b>

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUND**  
**APRIL 30, 2025**

	<b>Public Employee Retirement Plan</b>
<b>Assets</b>	
Cash and Investments - at fair value	
Cash	\$ 43,498
IPOPIF Consolidated Pool	3,749,137
Annuities	522,364
Total cash and investments	4,314,999
Receivables	
Due from Village	192,110
Prepaid items	1,050
Total receivables	193,160
Total assets	4,508,159
<b>Liabilities</b>	
Total liabilities	-
<b>Net Position</b>	
Plan net position restricted for pension benefits	\$ 4,508,159

See accompanying notes to financial statements

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUND**  
**YEAR ENDED APRIL 30, 2025**

	<b>Public Employee Retirement Plan</b>
<b>Additions</b>	
Employer Contributions	
Property Taxes	\$ 688,356
Employee Contributions	113,767
Total Contributions	802,123
Investment Income	
Net Appreciation in Fair Value of Investments	216,047
Interest and Dividends on Investments	21,553
	237,600
Less Investment Expense	(2,237)
Net Investment Income	235,363
Total Additions	1,037,486
<b>Deductions</b>	
Benefits and Refunds	453,446
Administrative Expenses	20,142
Total Deductions	473,588
<b>Change in Plan Net Position</b>	<b>563,898</b>
<b>Net Position Restricted for Pension Benefits</b>	
Beginning of Year	3,944,261
End of Year	\$ 4,508,159

See accompanying notes to financial statements

## VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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### **NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Village of Orland Hills, Illinois (“Village”), have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to government, as promulgated by the Government Accounting Standards Board (GASB). The following is a summary of the significant policies:

#### **Reporting Entity**

The Village of Orland Hills is a municipal corporation governed by an elected Village president and six-member Village board.

In 2014, the Village adopted the provisions of the Governmental Accounting Standard Board (“GASB”) Statement No. 61, “The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34” which modifies certain requirements for inclusion of component units in the financial reporting entity. An organization is considered a component unit of the primary government if 1) the government appoints a voting majority of the organization’s board and there is a financial benefit or burden relationship or the government is able to impose its will on the organization or 2) the organization is fiscally dependent on the government and there is a financial benefit or burden relationship or 3) the government determines that it would be misleading to exclude the organization from its financial statements.

Based on the foregoing criteria, the Village does not exercise oversight responsibility over any other entity and thus does not include other entities in the Village’s financial statements.

The Village’s police employees participate in a police pension employee’s retirement system (PPERS). The PPERS functions for the benefit of these employees and is governed by a 5 member board consisting of two members appointed by the Village’s president, one elected pension beneficiary, and two elected police employees. The Village and the PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contributions levels.

Although it possesses many characteristics of a legally separate government, PPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the Village’s police employees and because of the fiduciary nature of such activities. PPERS is reported as a pension trust fund. The financial statements of the Police Pension fund as of and for the fiscal year April 30, 2025, are blended in the Village’s basic financial statements as a pension trust fund.

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Government-Wide and Fund Financial Statements**

The Village's basic financial statements consist of both the government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and the fund financial statements which provide a more detailed level of financial information. The government-wide focus is more on the sustainability of the village as an entity and the change in aggregate financial position resulting from activities of the fiscal period.

***Government-Wide Financial Statements***

The Statement of Net Position and the Statement of Activities report information on activities of the Village, except for fiduciary funds. The effect of interfund activity has been removed from these statements excluding interfund services provided. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the financial condition of the governmental activities of the Village at year end. The Statement of Net Position includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources as well as the capital assets, net of accumulated depreciation, and long-term debt associated with the operation of the Village.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue include 1) fines, fees, and charges to customers, citizens, and applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are reported in the supplementary information.

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Fund Financial Statements***

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental fund financial statements is on major funds.

A major fund is defined as the Village's General Fund as well as any other fund where either the assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures of that fund are at least ten percent of the corresponding total for all governmental funds, since the Village has no enterprise funds. The Village's management may select as a major fund any other fund not meeting the above criteria if they believe the fund is of particular importance to the user of the financial statements. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The fiduciary fund is reported at the fund financial statement level as a separate fund type and is not included in the government-wide financial statements.

Since capital assets and long-term debt are concerned only with the measurement of financial position as of the date of the end of the reporting period, neither of these are reported in fund financial statements. Both items are included in the government-wide financial statements.

**Fund Accounting**

The Village uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Funds are classified as: governmental or fiduciary funds.

Governmental funds are used to account for all or most of the Village's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisitions or construction of general capital assets (capital project funds), and the servicing of general long-term debt (debt service funds). The General Fund is used to account for all activities of the Village not accounted for in some other fund.

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the Village. Investment trust funds are used to report fiduciary activities from the external portion of investment pools and individual investment accounts that are held in trust. When assets are held under the terms of a formal trust agreement but are not required to be reported in pension or investment trust funds, a private purpose trust fund is used. Custodial funds are used to report fiduciary activities that are not required to be reported in pension trust funds, investment trust funds or private purpose trust funds. The pension trust fund accounts for the Police Pension fund, which accumulates resources for pension benefit payments to retired police personnel.

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The government-wide financial statements also include activity related to the purchase, depreciation and year end balances of capital assets as well as year end balances and activity related to long-term debt.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considered revenues to be available if they are collected within 60 days of the end of the year.

Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due or when amounts have been accumulated in the debt service fund for payment to be made early in the following year.

Property taxes, sales tax, franchise tax, motor fuel tax, utility tax, police citations, hotel tax, income tax and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Village reports the following major governmental funds:

General Fund is the general operating fund of the Village. It is used to account for all financial resources except those required to be accounted for in another fund.

Motor Fuel Tax Fund is used to account for the motor fuel tax revenues received, including interest income, for the purpose of street maintenance.

Capital Bond Fund is a capital projects fund used to account for the proceeds of General Obligation Bonds restricted for the purchase or construction of capital improvements.

Sports Arena Fund is a capital projects fund used to account for grant and other revenues to be used to construct a sports arena.

Bond Debt Service Fund is a debt service fund used to account for the Village's accumulation of resources for, and the payment of, general long-term debt, principal, interest, and related costs.

## VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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### **NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

In addition to the major funds mentioned above, the Village uses the following fund types:

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes.

#### Fiduciary Funds

Trust Funds are used to account for assets held by the government in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or funds. These include pension trust funds. Pension trust funds are accounted for in essentially the same manner as propriety funds since capital maintenance is critical.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Assets, Liabilities and Net Position**

#### ***Cash and Investments***

The Village's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the Village to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the Illinois Funds.

Investments are stated at fair value. The investment with the State Treasurer's Illinois Funds is at fair value, which is the same value as the pooled shares. State statute requires the State Treasurer's Illinois Funds to comply with the Illinois Public Funds Investment Act (30 ILCS 235).

#### ***Prepaid Items***

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Capital Assets***

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost above a set dollar threshold based on the asset type (see chart below). All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

All reported capital assets except land and construction in progress are depreciated. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

<u>Capital Asset Category</u>	<u>Capitalization Threshold</u>	<u>Estimated Useful Life</u>
Land	\$ 25,000	n/a
Land improvements	20,000	n/a
Site improvements	20,000	3 - 50 years
Building	50,000	10 - 50 years
Building improvements	25,000	10 - 20 years
Vehicles, machinery, equipment	5,000	3 - 50 years
Software	25,000	2 - 7 years
Infrastructure - street network	50,000	10 - 75 years
Infrastructure - water network	75,000	10 - 75 years
Infrastructure - sanitary sewer	75,000	10 - 75 years
Infrastructure - storm sewer	50,000	10 - 75 years

***Receivables and Payables***

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables/payables” (i.e., the current portion of loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Interfund Transfers***

These represent flows of assets without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses/sources. In proprietary funds, transfers are reported after non-operating revenues and expenses. In the government-wide financial statements, interfund amounts are eliminated except for residual amounts between governmental and business-type activities, which are labeled internal balances or transfers.

***Compensated Absences***

GASB Statement No. 101, *Compensated Absences*, requires that liabilities be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. GASB Statement No. 101 establishes guidance for measuring a liability that has not been used, generally using an employee's pay rate as of the date of the financial statements. In addition, certain salary related payments that are directly and incrementally associated with the payments for leave should be included in the measurement of the liability.

The Village accrues accumulated unpaid vacation and sick leave and associated employee-related costs when earned (or estimated to be earned) by the employee. A liability for these amounts is reported in governmental funds only if they have matured as a result of employee resignations or measurements.

***Long-Term Obligations***

In the government-wide financial statements, long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as expenditures.

***Deferred Outflows/Inflows of Resources***

Deferred outflows of resources refers to a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditures) until then. The item that qualifies for reporting in this category for the Village relates to their pension and OPEB plans and is reported in the government-wide statement of net position. The Village reports deferred inflows of resources on the government-wide and fund financial statements. Deferred inflows of resources are

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

recorded when assets are acquired that apply to a future reporting period. Property taxes which have been deemed to be measurable but not available or have been levied for use in the subsequent period represent deferred inflows of resources. Amounts related to the pension and OPEB plans and to future lease payments receivable also are reported in the government-wide statement of net position as deferred inflows. In addition, deferred inflows of resources arise when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period in governmental funds.

***Reconciliation of Government-Wide and Fund Statements***

Differences occur from the manner in which the governmental fund and the government-wide financial statements are prepared because of the inclusion of capital asset and long-term debt activity. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the Village-wide statements and the statements for governmental funds.

***Property Tax Revenue Recognition***

Property taxes attach retroactively as an enforceable lien on January 1 of the levy year. They are levied in December by passage of a Tax Levy Ordinance. Tax bills are prepared by the County and are usually issued on or about March 1 and August 1 the following year. They are payable in two installments on or about April 1 and thirty days after release of the second billing which is generally between August and November of the current year. The County collects such taxes and remits them periodically. Property tax revenues are recognized in the fund financial statements when they become both measurable and available in the year for which they are intended to finance.

***Fund Equity***

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, established criteria for classifying governmental fund balances into specifically defined classifications. In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources.

**Nonspendable fund balance** – includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

**Restricted fund balance** – includes amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: 1) externally imposed by creditors such as through debt covenants), grantors, contributors or laws or regulation of other governments: or 2) imposed by law through constitutional provisions or enabling legislation.

**Committed fund balance** – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village’s highest level of decision-making authority.

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Village's highest level of decision-making authority rests with the Village Board. The Village has not committed fund balances at April 30, 2025.

**Assigned fund balance** – includes amounts that are constrained by the Village's intent to be used for specific purposes, but that are neither restricted nor committed. Intent is expressed by the following: 1) the Village Board; 2) a body or official to which the Village has delegated the authority to assign amounts to be used for a specific purpose. The Village has not delegated authority to any other body or official to assign amounts for a specific purpose within the General Fund. Within the other governmental fund types (special revenue, debt service, capital projects) resources are assigned in accordance with the established fund purposes and approved budget/appropriation. Residual fund balances in these fund types that are not restricted or committed are reported as assigned.

**Unassigned fund balance** – includes the residual fund balance that has not been restricted, committed or assigned within the General Fund and unassigned deficit fund balances of other governmental funds.

Unless specifically identified, expenditures act to reduce restricted balances first, and then committed balances, next are assigned balances, and finally unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

The Village has no fund balance reserve policy for governmental funds.

***Accounting Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

***Eliminations and Reclassifications***

In the process of aggregating information for the government-wide statements, some amounts reported as interfund activity and/or interfund balances in the fund financial statements are eliminated or reclassified.

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except for the Bond Debt Service Fund. Budget amounts are as originally adopted by the Board. All annual appropriations lapse at fiscal year-end.

**EXPENDITURES OVER BUDGET**

For the year ended April 30, 2025, expenditures/expenses exceeded budget as follows:

	<u>Budget</u>	<u>Actual</u>	<u>Over Budget</u>
General Fund	\$ 8,274,166	\$ 9,021,264	\$ 747,098
Capital Bond Fund	1,269,800	1,985,224	715,424

The variances resulted primarily from the timing of various capital projects.

**NOTE 3 DEPOSITS AND INVESTMENTS**

**Cash**

The carrying amount of cash, excluding the Pension Trust Fund, was \$2,078,057 at April 30, 2025, while the bank balances were \$2,162,860. All account balances at banks were insured by the Federal Deposit Insurance Corporation (FDIC) for \$250,000 or collateralized with securities of the U.S. government or with letters of credit issued by the Federal Home Loan Bank held in the Village's name by financial institutions acting as the Village agent.

**Investments**

The investments that the Village may purchase are limited by Illinois law to the following: (1) securities which are fully guaranteed by the U.S. government as to principal and interest; (2) certain U.S. government agency securities; (3) certificates of deposit or time deposits of banks and savings and loan associations which are insured by a federal corporation; (4) short-term discounts obligations of the Federal National Mortgage Association; (5) certain short-term obligations of corporations (commercial paper) rated in the highest classifications by at least two of the major rating services; (6) fully collateralized repurchase agreements; (7) the State Treasurer's Illinois and Prime Funds; and (8) money market mutual funds and certain other instruments.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 3 DEPOSITS AND INVESTMENTS (Continued)**

The following schedule reports the fair values and maturities for the Village’s governmental fund investments at April 30, 2025.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities Less Than One Year</u>
State Treasurer Illinois Funds	\$ 6,524,866	\$ 6,524,866
Bond Mutual Fund	4,485	4,485
Total	<u>\$ 6,529,351</u>	<u>\$ 6,529,351</u>

**Interest Rate Risk**

The Village’s formal investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Unless tied to a specific future cash outflow, no investments may have a maturity longer than two years.

**Credit Risk**

The Village’s investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital and, in general, avoid speculative investments. The Village’s investment policy limits investment in short-term obligations of corporations organized in the United States with assets exceeding \$500,000,000 if (i) such obligations are rated at the time of purchase at one of the three highest classifications established by at least two standard rating services and which mature not later than 180 days from the date of purchase; (ii) such purchases do not exceed 10% of the corporation’s outstanding obligations and; (iii) no more than one-third of the public agency’s funds may be invested in short-term obligations of corporations.

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Village’s investment policy requires that all amounts in excess of any insurance limits be collateralized by securities eligible for Village investment or any other high-quality, interest-bearing security rated at least AA/Aa by one or more standard rating service to include Standard & Poor’s, Moody’s or Fitch. The market value of the pledge securities shall equal or exceed the portion of the deposit requiring collateralization. The Village is fully collateralized at April 30, 2025.

**NOTE 3 DEPOSITS AND INVESTMENTS (Continued)**

**Concentration of Credit Risk**

The Village places no limit on the amount the Village may invest in any one issuer. The majority of the Village's total investments are invested in State Treasurer Illinois Funds. All of the investments are recorded in the General Fund, Motor Fuel Tax Fund, Capital Bond Fund, Non-Drug Seizure Fund, Tourism Fund, Park Donation Fund, and Wetland Maintenance Fund.

**Police Pension Fund's Cash and Investments**

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual report. For additional information on IPOPIF's investments, please refer to their annual report as of June 30, 2024. A copy of that report can be obtained from IFPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at [www.ipopif.org](http://www.ipopif.org).

**Deposits**

The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$43,498 and the bank balances totaled \$43,498.

**Custodial Credit Risk**

In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy states that all deposits in excess of FDIC insurable limits be secured by collateral in order to protect deposits from default. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository insurance or pledged securities.

**Investments**

At year-end the Fund has \$3,749,137 invested in IPOPIF, which is measured at the Net Asset Value (NAV) per share as determined by the pool. The pooled investments consist of the investments as noted in the target allocation table available at [www.ipopif.org](http://www.ipopif.org).

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 3 DEPOSITS AND INVESTMENTS (Continued)**

**Investment Policy**

IPOPIF's current investment policy was adopted by the Board of Trustees on December 17, 2021 and was last revised on March 14, 2025. IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 3 of the Illinois Pension Code.

**Rate of Return**

For the year ended April 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.78%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Total Cash and Investments**

Cash - Village	\$ 2,078,057
Investments - Village	6,529,351
Cash - Pension Trust Fund	43,498
Investments - Pension Trust Fund	<u>4,271,501</u>
Total cash and investments	<u>\$ 12,922,407</u>

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

**NOTE 4 CAPITAL ASSETS**

The summary of changes in the capital assets of the Village’s governmental activities for the year ended April 30, 2025 is as follows:

	Balance at May 1, 2024	Additions	Deletions	Balance at April 30, 2025
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 10,663,189	\$ -	\$ -	\$ 10,663,189
Construction in progress	13,107,955	1,513,283	12,072,591	2,548,647
Total capital assets not being depreciated	<u>23,771,144</u>	<u>1,513,283</u>	<u>12,072,591</u>	<u>13,211,836</u>
Capital assets being depreciated/amortized:				
Land improvements	653,354	6,218,765	-	6,872,119
Buildings and improvements	4,199,899	7,523,776	-	11,723,675
Machinery and equipment	1,874,737	114,435	76,972	1,912,200
Right to Use Leased Assets	315,211	63,915	-	379,126
Infrastructure	19,178,308	-	-	19,178,308
Total capital assets being depreciated	<u>26,221,509</u>	<u>13,920,891</u>	<u>76,972</u>	<u>40,065,428</u>
Less accumulated depreciation/amortization for:				
Land improvements	(518,167)	(333,188)	-	(851,355)
Buildings and improvements	(2,162,803)	(241,037)	-	(2,403,840)
Machinery and equipment	(1,391,057)	(112,185)	54,278	(1,448,964)
Right to Use Leased Assets	(44,057)	(67,303)	-	(111,360)
Infrastructure	(13,608,292)	(373,503)	-	(13,981,795)
Total accumulated depreciation/amortization	<u>(17,724,376)</u>	<u>(1,127,216)</u>	<u>54,278</u>	<u>(18,797,314)</u>
Total capital assets being depreciated/amortized, net	<u>8,497,133</u>	<u>12,793,675</u>	<u>22,694</u>	<u>21,268,114</u>
Capital assets, net	<u>\$ 32,268,277</u>	<u>\$ 14,306,958</u>	<u>\$ 12,095,285</u>	<u>\$ 34,479,950</u>

Depreciation expense of \$1,127,216 was charged to the governmental activities functional expense categories as follows:

	<u>Depreciation</u>
General government	\$ 61,993
Public safety	113,923
Culture and recreation	542,854
Highway and streets	408,446
	<u>\$ 1,127,216</u>

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
 April 30, 2025

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**NOTE 5 INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Interfund receivables, payables, and transfers as of April 30, 2025 are summarized below:

	Due from Other <u>Funds</u>	Due to Other <u>Funds</u>
Major governmental funds:		
General	\$ 28,916	\$ -
Motor fuel tax	18	-
Nonmajor governmental funds:	-	28,934
	<u>\$ 28,934</u>	<u>\$ 28,934</u>

	Advance to Other <u>Funds</u>	Advance From Other <u>Funds</u>
Major governmental funds:		
General	\$ 319,347	\$ -
Motor fuel tax	-	319,347
	<u>\$ 319,347</u>	<u>\$ 319,347</u>

The interfunds represent loans of cash from funds with surplus in order to meet operating needs and payments made by the general fund for bond debt service fund expenditures. The loans will be repaid among the various funds when there is sufficient cash available for payment. In addition, the General Fund has a \$192,110 liability to the Police Pension Fund that is related to prior year property tax levies that were collected by the Village but not yet paid. This amount is presented on the financial statements as a separately identified balance.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 6 RECEIVABLES**

The following is a summary of other taxes, amounts due from governments and other receivables by fund type at April 30, 2025. Any uncollectible amount is not believed to be material.

Governmental activities:

	<u>General</u>	<u>Motor Fuel Tax</u>	<u>Bond Debt Service</u>	<u>Nonmajor Governmental</u>	<u>Total Statement of Net Position</u>
Taxes receivable:					
Property taxes	\$ 364,108	\$ -	\$ 428,211	\$ -	\$ 792,319
Franchise tax	36,652	-	-	-	36,652
Non-retail business tax	45,446	-	-	-	45,446
Vehicle lease tax receivable	9,605	-	-	-	9,605
Cannabis use tax	2,763	-	-	-	2,763
Local gas tax	-	18,017	-	-	18,017
Hotel taxes	-	-	-	13,792	13,792
Total taxes receivable	<u>\$ 458,574</u>	<u>\$ 18,017</u>	<u>\$ 428,211</u>	<u>\$ 13,792</u>	<u>\$ 918,594</u>
Intergovernmental receivable:					
Illinois income tax	\$ 290,509	\$ -	\$ -	\$ -	\$ 290,509
Illinois sales tax	928,630	-	-	-	928,630
Illinois local use tax	12,863	-	-	-	12,863
Park Hill Sales Tax	34,895	-	-	-	34,895
Telecommunications tax	10,393	-	-	-	10,393
Casino shred tax	11,957	-	-	-	11,957
Motor fuel tax	-	24,914	-	-	24,914
Total intergovernmental receivable	<u>\$ 1,289,247</u>	<u>\$ 24,914</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,314,161</u>
Accounts receivable:					
Police fines	<u>\$ 38,221</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 38,221</u>
Total accounts receivable	<u>\$ 38,221</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 38,221</u>

In the prior year, the Village had reported a lease receivable and offsetting deferred inflow of resources for the present value of the minimum lease payments, discounted at 5%, to be received for the lease of the Village's cell tower. The final lease payment was to be received on 2/1/31. However, the lease was terminated by the lessee during the fiscal year with the Village last receiving a rental payment in September 2024. The remaining receivable and deferred inflow of resources related to the lease have been written-off as of year-end.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 7 LONG-TERM DEBT**

The following is a summary of changes to the Village's long-term debt for the fiscal year:

	Balance			Balance	Due Within
	<u>May 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>April 30, 2025</u>	<u>One Year</u>
Bond Series 2017	\$ 2,800,000	\$ -	\$ 265,000	\$ 2,535,000	\$ 275,000
Bond Series 2021	4,610,000	-	85,000	4,525,000	90,000
Bond Series 2022	3,810,000	-	-	3,810,000	70,000
Bond Premium	737,432	-	50,761	686,671	-
Lease payable	276,572	53,915	61,568	268,919	71,524
Compensated absences	97,636	140,361	-	237,997	113,758
Net pension liability	9,582,890	-	661,454	8,921,436	-
OPEB liability	437,936	-	99,446	338,490	-
Total governmental activities	<u>\$ 22,352,466</u>	<u>\$ 194,276</u>	<u>\$ 1,223,229</u>	<u>\$ 21,323,513</u>	<u>\$ 620,282</u>

**Series 2022 Bonds**

On September 21, 2022 the Village issued \$3,810,000 General Obligation Bonds (Alternative Revenue Source) Series 2022 at a premium of \$205,489 to pay for certain capital improvements in the Village and the cost of issuance. The bonds bear interest at rates ranging from 3.00% to 5.00% payable semi-annually and have a final maturity of 12/1/2042.

**Series 2021 Bonds**

On September 30, 2021 the Village issued \$4,690,000 General Obligation Bonds (Alternative Revenue Source) Series 2021 at a premium of \$457,273 to pay for certain capital improvements in the Village and the cost of issuance. The bonds bear interest at a rate of 3.0% payable semi-annually and have a final maturity of 12/1/2039.

**Series 2017 Bonds**

On December 14, 2017 the Village issued \$3,885,000 General Obligation Bonds (Alternative Revenue Source), Series 2017 at a premium of \$226,250 to be used to settle judgements and for the acquisition and construction of major capital projects. The bonds bear interest at rates ranging from 3.0% to 4.0% payable semi-annually and have a final maturity of 12/1/2032.

All general obligation debt is backed by the full faith and credit of the Village. Bonds will be retired by future property tax levies or tax increments accumulated by the debt service fund.

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 7 LONG-TERM DEBT (Continued)**

Bonds outstanding will be retired as follows:

Fiscal Year	Payments Due			Total
	Principal	Interest		
	December 1	June 1	December 1	
2026	\$ 435,000	\$ 210,678	\$ 210,678	\$ 856,356
2027	455,000	202,078	202,078	859,156
2028	470,000	193,828	193,828	857,656
2029	485,000	185,278	185,278	855,556
2030	505,000	176,403	176,403	857,806
2031-2035	2,830,000	729,300	729,300	4,288,600
2036-2040	3,360,000	464,625	464,625	4,289,250
2041-2043	2,330,000	118,375	118,375	2,566,750
<b>Total</b>	<b>\$ 10,870,000</b>	<b>\$ 2,280,565</b>	<b>\$ 2,280,565</b>	<b>\$ 15,431,130</b>

**Lease Payable**

In fiscal 2024, the Village entered into leases for the right to use vehicles and office equipment. The equipment lease provides for monthly payments of \$540 which includes interest at an assumed rate of 5.0% with the final payment on 2/1/2028. There are three vehicle leases entered into with Enterprise Fleet Management during fiscal 2024 all of which provide for 60 monthly payments at an assumed interest rate of 5% through fiscal 2029.

In fiscal year 2025, the Village entered into a lease for a right to use vehicle. The equipment lease provides for monthly payments of \$1,062 which includes interest at an assumed rate of 6.8% with the final payment due in December 2029. The lease entered into with Enterprise Fleet Management during fiscal year 2025 provides for 60 monthly payments at an assumed interest rate of 6.8% through fiscal year 2030.

Included in capital assets are the right to use vehicles of \$356,427 less accumulated amortization of \$101,524 and the right to use equipment of \$22,699 less accumulated amortization of \$9,836.

The future minimum lease obligations and the net present value as of April 30, 2025 are as follows:

Fiscal Year	Principal	Interest	Total
2026	\$ 71,524	\$ 13,947	\$ 85,471
2027	75,864	9,607	85,471
2028	79,433	4,958	84,391
2029	33,811	1,292	35,103
2030	8,287	213	8,500
	<b>\$ 268,919</b>	<b>\$ 30,017</b>	<b>\$ 298,936</b>

## VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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### **NOTE 7 LONG-TERM DEBT (Continued)**

#### **Conduit Debt Obligations**

The Village has issued Multi-Family Housing Mortgage Revenue Bonds to provide financial assistance to a private-sector entity for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by irrevocable transferable letter of credit originally issued by LaSalle National Bank. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity serviced by the bond issuance. Neither the Village, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

#### **Legal Debt Margin**

The Village is subjected to a legal debt margin of 8.625% of equalized assessed value of property in the Village. As of April 30, 2025, the equalized assessed valuation of the Village is \$210,846,722 and the legal debt margin is \$18,185,530. The Village is in compliance with this requirement.

### **NOTE 8 RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. The Village also purchased its employee health and accident insurance from commercial carriers. There have been no significant changes in the dollar value or type of insurance coverage or any claims exceeding coverage for the last three fiscal years.

### **NOTE 9 TAX ABATEMENTS**

The Village entered into an economic incentive agreement with a major retailer in 2010 providing for the rebate of a portion of sales tax to the retailer. During fiscal 2025, \$0 of incentive payments were paid by the Village as it awaits agreement from the retailer for the amount owed. As of April 30, 2025, \$197,548 is owed and reflected in accounts payable. The original agreement called for rebating a percentage of the new incremental sales tax generated above a base level until the twenty fifth year of the agreement or until the rebate limit has been reached.

In addition, the Village entered into an economic incentive agreement with an automobile retailer in 2016 providing for the rebate of a portion of sales tax to the retailer. The agreement provides for the retailer to receive a percentage of the sales tax revenue that they generate above a base level up to the rebate limit. In 2025, the Village paid \$145,986 to the retailer under the agreement.

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS**

**Plan Descriptions:**

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Sheriff’s Law Enforcement Personnel (SLEP), an agent multiple-employer public employee retirement system affiliated with IMRF; and, the Police Pension Plan which is a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for the Police Pension Plan are governed by Illinois State Statutes and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund which is prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. A stand-alone financial report is not issued for the plan. IMRF and SLEP benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF and SLEP issue a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. The report can be obtained online at [www.imrf.org](http://www.imrf.org).

Below is aggregate information related to all of the pension plans in total reported by the Village as of and for the year ended April 30, 2025:

	<u><b>FY 25</b></u>
Total Pension Liability	\$ 20,791,832
Plan Fiduciary Net Position	<u>11,929,435</u>
Village's Net Pension Liability-Net	<u><u>8,862,397</u></u>
Net Pension Liability	\$ 8,921,436
Net Pension Asset	<u>(59,039)</u>
Village's Net Pension Liability-Net	<u><u>\$ 8,862,397</u></u>
Deferred Inflows of Resources	\$ 3,360,843
Deferred Outflows of Resources	1,309,392
Pension Expense	886,302

**Illinois Municipal Retirement Fund**

**General Information about the Pension Plan**

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

As set by statute, the Village’s Regular plan members are required to contribute 4.5% of their annual covered salary. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2024 was 16.42%. The employer actual contribution for the calendar year 2025 was 20.54%. The Village also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

At December 31, 2024, the following employees were covered by the IMRF benefit terms:

Retirees and Beneficiaries	28
Inactive, Non-retired Members	14
Active Members	19
Total	61

**Net Pension Liability**

The Village’s net pension liability for IMRF was measured as of December 31, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions: The total pension liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method:	Entry Age Normal
Price Inflation:	2.25%
Salary Increases:	2.85% to 13.75%
Investment Rate of Return:	7.25%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2023 valuation pursuant to an experience study of the period 2020-2022.

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

Mortality: For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

There were no benefit changes during the year.

Long Term Expected Rate of Return: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Rate of Return</b>
Domestic Equity	33.5%	4.35%
International Equity	18.0%	5.40%
Fixed Income	24.5%	5.20%
Real Estate	10.5%	6.40%
Alternative Investments	12.5%	4.85-6.25%
Cash Equivalents	1.0%	3.60%
	<u>100%</u>	

Single Discount Rate: A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on IMRF's pension plan investments is 7.25%; the municipal bond rate is 4.08%; and the resulting single discount rate is 7.25%.

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
<b>Balances at December 31, 2023</b>	\$ 8,350,047	\$ 6,702,398	\$ 1,647,649
<b>Changes for the year:</b>			
Service Cost	85,643	-	85,643
Interest on the Total Pension Liability	591,042	-	591,042
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	64,193	-	64,193
Changes of Assumptions	-	-	-
Contributions - Employer	-	164,968	(164,968)
Contributions - Employees	-	45,211	(45,211)
Net Investment Income	-	660,223	(660,223)
Benefit Payments, including Refunds of Employee Contributions	(481,131)	(481,131)	-
Other (Net Transfer)	-	(29,641)	29,641
<b>Net Changes</b>	<u>259,747</u>	<u>359,630</u>	<u>(99,883)</u>
<b>Balances at December 31, 2024</b>	<u>\$ 8,609,794</u>	<u>\$ 7,062,028</u>	<u>\$ 1,547,766</u>

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the IMRF plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
<b>Net Pension Liability (Asset)</b>	\$ 2,409,146	\$ 1,547,766	\$ 812,768

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
 April 30, 2025

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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended April 30, 2025 the Village recognized pension expense of \$408,971 related to IMRF. At April 30, 2025, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 33,674	\$ -
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	<u>55,367</u>	<u>-</u>
Total Deferred Amounts to be recognized in pension expense in future periods	89,041	-
Pension Contributions made subsequent to the Measurement Date	<u>63,263</u>	<u>-</u>
Total Deferred Amounts Related to Pensions	<u>\$ 152,304</u>	<u>\$ -</u>

Pension contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability in the following fiscal year.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ended April 30</u>	<u>Annual Amortization</u>
2026	\$ 50,202
2027	153,228
2028	(77,349)
2029	(37,040)
2030	-
Thereafter	-

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Sheriff's Law Enforcement Personnel**

**General Information about the Pension Plan**

The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. The plan is affiliated with IMRF. Participating members who retire at age 50 with twenty years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2 1/2% of their final rate of earnings, for each year of credited service.

As set by statute, the Village's SLEP plan members are required to contribute 7.5% of their annual covered salary. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2024 was 0%. The employer actual contribution for the calendar year 2025 was 0%. The Village also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

At December 31, 2024, the following employees were covered by the SLEP benefit terms:

<u>SLEP</u>	
Retirees and Beneficiaries	1
Inactive, Non-retired Members	-
Active Members	-
Total	<u>1</u>

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Net Pension Liability**

The Village's net pension liability for SLEP was measured as of December 31, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions: The total pension liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method:	Entry Age Normal
Price Inflation:	2.25%
Salary Increases:	2.85% to 13.75%
Investment Rate of Return:	7.25%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2023 valuation pursuant to an experience study of the period 2020-2022.
Mortality:	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

There were no benefit changes during the year.

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

Long Term Expected Rate of Return: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Rate of Return
Domestic Equity	33.5%	4.35%
International Equity	18.0%	5.40%
Fixed Income	24.5%	5.20%
Real Estate	10.5%	6.40%
Alternative Investments	12.5%	4.85-6.25%
Cash Equivalents	1.0%	3.60%
	<u>100%</u>	

Single Discount Rate: A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on SLEP's pension plan investments is 7.25%; the municipal bond rate is 4.08%; and the resulting single discount rate is 7.25%.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (Asset) (A) - (B)
<b>Balances at December 31, 2023</b>	\$ 300,569	\$ 351,259	\$ (50,690)
<b>Changes for the year:</b>			
Service Cost	-	-	-
Interest on the Total Pension Liability	20,897	-	20,897
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	3,401	-	3,401
Changes of Assumptions	-	-	-
Contributions - Employer	-	-	-
Contributions - Employees	-	-	-
Net Investment Income	-	37,279	(37,279)
Benefit Payments, including Refunds of Employee Contributions	(24,658)	(24,658)	-
Other (Net Transfer)	-	(4,632)	4,632
Net Changes	(360)	7,989	(8,349)
<b>Balances at December 31, 2024</b>	<u>\$ 300,209</u>	<u>\$ 359,248</u>	<u>\$ (59,039)</u>

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the SLEP plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
<b>Net Pension Liability (Asset)</b>	\$ (32,589)	\$ (59,039)	\$ (82,044)

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended April 30, 2025, the Village recognized pension expense of \$6,001 related to SLEP. At April 30, 2025, the Village reported deferred outflows of resources and deferred inflows of resources related to SLEP from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	<u>9,362</u>	<u>-</u>
Total Deferred Amounts to be recognized in pension expense in future periods	9,362	-
Pension Contributions made subsequent to the Measurement Date	<u>-</u>	<u>-</u>
Total Deferred Amounts Related to Pensions	<u><u>\$ 9,362</u></u>	<u><u>\$ -</u></u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to SLEP will be recognized in pension expense as follows:

<u>Year Ended April 30</u>	<u>Annual Amortization</u>
2026	\$ 4,521
2027	13,162
2028	(5,747)
2029	(2,574)
2030	-
Thereafter	-

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Police Pension Plan**

**General Information about the Pension Plan**

The Police Pension fund plan provides retirement benefits as well as death and disability benefits. Covered employees hired before January 1, 2011, attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, and 1% of such salary for each additional year of service over 30 years, to a maximum of 75% of such salary. Covered employees hired on or after January 1, 2011, attaining the age of 55 with at least 10 years' creditable service are entitled to receive an annual retirement benefit of 2.5% of final average salary for each year of service, with a maximum salary cap of \$106,800 as of January 1, 2011. The maximum salary cap increases each year thereafter. The monthly benefit of a police officer hired before January 1, 2011, who retires with 20 or more years of service after January 1, 1977 increases annually, following the first anniversary date of retirement and be paid upon reaching the age at least 55, by 3% of the original pension and 3% compounded annually thereafter. The monthly pension of a police officer hired on or after January 1, 2011, increases annually, following the later of the first anniversary date of retirement or the month following the attainment of age 60 by the lesser of 3% or ½ of the consumer price index. Employees with at least 10 years but less than 20 years of creditable service may retire at or after age 60 and receive a reduced benefit.

Covered employees are required to contribute 9.91% of their base salary to the Police Pension Fund. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan, including administrative costs, as actuarially determined by an enrolled actuary. The employer contribution rate for the fiscal year 2025 was 59.96%. The employer annual required contribution rate for the fiscal year 2025 was 51.63%. By the year 2040, the Village's contributions must accumulate to the point where the past service cost for the Police Pension Fund is 90% funded.

At April 30, 2025, the Pension Plan membership consisted of:

<u>Police Pension</u>	
Retirees and Beneficiaries	9
Inactive, Non-retired Members	-
Active Members	<u>12</u>
Total	21

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Net Pension Liability**

The Village's net pension liability for the Police Pension was measured as of April 30, 2025 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of May 1, 2024. The actuarial cost method was entry age normal with a level percent of pay.

Actuarial Assumptions: The following actuarial assumptions were used to determine the total pension liability in the April 30, 2025 actuarial valuation:

Actuarial Cost Method:	Entry Age Normal
Amortization Method:	Level dollar
Asset Valuation Method:	5-year smoothed market; no corridor
Inflation:	2.50%
Salary Increases:	2.50% - 14.78%
Investment Rate of Return:	6.75%
Retirement Rates:	L&A Assumption Study for Tier I and Tier II Police 2024 Capped at age 65
Disability Rates:	L&A 2024 Illinois Police Disability Rates
Termination Rates:	L&A 2024 Illinois Police Termination Rates
Mortality:	Active Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study. Mortality improvement uses MP-2021 Improvement Rates applied on a fully generational basis. Retiree Mortality follows the L&A Assumption Study for Police 2024. These rates are experience weighted with the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study improved to 2021 using MP-2021 Improvement Rates. These rates are then improved fully generationally using MP-2021 Improvement Rates. Disabled Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010 Study for disabled participants. Mortality improvement uses MP-2021 Improvement Rates applied on a fully generational basis. Spouse Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study for contingent survivors. For all rates not provided there (ages 45 and younger) the PubG-2010 Study for general employees was used. Mortality improvement uses MP-2021 Improvement Rates applied on a fully generational basis.
Percent Married:	80%

Assumptions Changes: The assumed rate on High Quality 20 Year Tax-Exempt General Obligation Bonds was changed to 5.24% from 4.07% in the prior year. The expected rate of return on investments assumption remained at 6.75%. The discount rate used in the determination of the Total Pension Liability was changed to 6.27% from 5.77% in the prior year.

**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

Long Term Expected Rate of Return: The long term expected rate of return on the Plan's investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Rate of Return
US Large Cap	23%	3.20%
US Small	5%	4.10%
International Developed	19%	4.20%
International Developed-Small	5%	5.10%
Emerging Markets	6%	4.50%
Private Equity (Direct)	7%	5.50%
Bank Loans	3%	4.80%
High Yield Corp Credit	3%	4.30%
Emerging Market Debt	3%	4.55%
Private Credit	5%	5.70%
US TIPS	3%	1.60%
Real Estate/Infrastructure	5%	4.40%
Cash	1%	1.40%
Infrastructure	3%	5.60%
Short-Term Govt/Credit	3%	1.80%
US Treasury	3%	1.60%
Core Plus Fixed Income	3%	2.40%
	100%	

Single Discount Rate: The Single Discount Rate reflects:

1. A long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary position is projected to be sufficient to pay benefits), and
2. A tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary position is insufficient to pay benefits).

For the purposes of this valuation, the expected rate of return on pension plan investments is 6.75%; the municipal bond rate is 5.24%; and the resulting single discount rate is 6.27%.

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VILLAGE OF ORLAND HILLS, ILLINOIS

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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
<b>Balances at April 30, 2024</b>	\$ 11,879,502	\$ 3,944,261	\$ 7,935,241
<b>Changes for the year:</b>			
Service Cost	329,390	-	329,390
Interest on the Total Pension Liability	683,889	-	683,889
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	153,605	-	153,605
Changes of Assumptions	(711,111)	-	(711,111)
Contributions - Employer	-	688,356	(688,356)
Contributions - Employees	-	113,767	(113,767)
Contributions - Other	-	-	-
Net Investment Income	-	235,363	(235,363)
Benefit Payments, including Refunds of Employee Contributions	(453,446)	(453,446)	-
Other (Admin Expenses)	-	(20,142)	20,142
Net Changes	<u>2,327</u>	<u>563,898</u>	<u>(561,571)</u>
<b>Balances at April 30, 2025</b>	<u>\$ 11,881,829</u>	<u>\$ 4,508,159</u>	<u>\$ 7,373,670</u>

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate:**

The following presents the net pension liability related to the police pension plan of the Village calculated using the discount rate of 6.27% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.27%) or one percentage point higher (7.27%) than the current rate:

	1% Decrease (5.27%)	Current Discount Rate (6.27%)	1% Increase (7.27%)
	<b>Net Pension Liability (Asset)</b>	\$ 9,005,946	\$ 7,373,670

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
April 30, 2025

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**NOTE 10 EMPLOYEE RETIREMENT SYSTEMS-DEFINED BENEFIT PLANS (Continued)**

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan’s fiduciary net position can be found in the Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position located in the financial section of this report.

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended April 30, 2025, the Village recognized pension expense of \$471,330 related to the police pension plan. At April 30, 2025, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 162,779	\$ 100,810
Changes of assumptions	801,919	3,260,033
Net difference between projected and actual earnings on pension plan investments	<u>183,028</u>	<u>-</u>
Total Deferred Amounts to be recognized in pension expense in future periods	<u>\$ 1,147,726</u>	<u>\$ 3,360,843</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to police pensions will be recognized in pension expense in future periods as follows:

<u>Year Ended April 30</u>	<u>Total Annual Amortization</u>
2026	\$ (522,555)
2027	(398,771)
2028	(442,534)
2029	(446,278)
2030	(308,876)
Thereafter	(94,103)

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 11 POSTEMPLOYMENT HEALTHCARE BENEFITS**

**Plan Description**

The Village provides the continuation of health care benefits and life insurance to employees who retire from the Village. Employees who terminate after reaching retirement eligibility in the plan may elect to continue their health care coverage by paying the monthly premium rate. Because the actuarial cost of health benefits for retirees exceed the average amount paid by retirees, the additional cost is paid by the Village. In addition, the Village pays 100% of the cost of coverage for officers disabled in the line of duty. The postemployment benefits (OPEB) liability is accounted for under GASB 75. A stand-alone financial report is not issued for the plan.

	<u>Participant Data</u>		
	<u>Police</u>	<u>Other Departments</u>	<u>Total</u>
Active participants	12	9	21
Retired/Disabled participants	<u>1</u>	<u>1</u>	<u>2</u>
	<u>13</u>	<u>10</u>	<u>23</u>

**Funding Policy**

Funding is provided by the Village on a pay-as-you-go basis and does not have a formal funding policy.

**Total OPEB Liability**

The Village’s total OPEB liability was measured as of April 30, 2025 and was determined by an actuarial valuation as of April 30, 2025. Census data and financial information was provided for the actuarial valuation performed as of April 30, 2025.

Actuarial Assumptions: The total OPEB liability was determined using the following actuarial assumptions:

Actuarial Cost Method:	Entry Age Normal
Salary Increases:	3.50%
Discount Rate:	5.24%
Health Care Cost Trend Rates:	6.00% for 2025 decreasing to an ultimate rate of 4.50% for 2029 and after

Mortality rates were according to the PubS-2010 table rates projected generationally using scale MP2021 for Police. For all others the PubG-1020 table base rates projected generationally using scale MP2021 was used.

50% of employees currently enrolled in medical plans were assumed to participate in the retiree plan and 50% of employees were assumed to have participating spouses.

VILLAGE OF ORLAND HILLS, ILLINOIS

Notes to financial statements  
 April 30, 2025

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**NOTE 11 POSTEMPLOYMENT HEALTHCARE BENEFITS (Continued)**

Discount Rate: The discount rate used to measure the total OPEB liability as of April 30, 2025 was 5.24%, which was a change from the discount rate of 4.12% that was used as of May 1, 2024. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20 year general obligation bonds with an average AA credit rating as of the measurement date.

**Changes in Total OPEB Liability**

	Total <u>OPEB Liability</u>
Balance at April 30, 2024	\$ 437,936
Service cost	41,732
Interest on the total OPEB liability	17,240
Benefit changes	-
Difference between expected and actual experience	(83,272)
Assumption changes	(36,179)
Benefit payments	<u>(38,967)</u>
Balance at April 30, 2025	<u>\$ 338,490</u>

Sensitivity of the total OPEB liability to changes in the discount rate: The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current discount rate:

	<u>1% Decrease</u> <u>(4.24%)</u>	<u>Current</u> <u>Discount Rate</u> <u>(5.24%)</u>	<u>1% Increase</u> <u>(6.24%)</u>
<b>Total OPEB Liability</b>	\$ 365,289	\$ 338,490	\$ 313,903

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate: The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1% lower or 1% higher than the current healthcare cost trend rate:

	<u>1% Decrease</u> <u>5.00% decreasing to 3.50%</u>	<u>Current Rate</u> <u>6.00% decreasing to 4.50%</u>	<u>1% Increase</u> <u>7.00% decreasing to 5.50%</u>
<b>Total OPEB Liability</b>	\$ 301,376	\$ 338,490	\$ 382,824

**VILLAGE OF ORLAND HILLS, ILLINOIS**

Notes to financial statements  
April 30, 2025

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**NOTE 11 POSTEMPLOYMENT HEALTHCARE BENEFITS (Continued)**

**OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB**

For the year ended April 30, 2025, the Village recognized OPEB expense of \$45,315. At April 30, 2025, the Village reported the following deferred outflows of resources and deferred inflows related to OPEB:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 11,236	\$ 96,480
Changes of assumptions	<u>14,169</u>	<u>60,364</u>
Total Deferred Amounts to be recognized in OPEB expense in future periods	<u>\$ 25,405</u>	<u>\$ 156,844</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended April 30</u>	<u>Annual Amortization</u>
2026	\$ (18,497)
2027	(17,661)
2028	(12,855)
2029	(9,574)
2030	(9,574)
Thereafter	(63,278)

**NOTE 12 PRONOUNCEMENTS ISSUED BUT NOT YET ADOPTED**

The following is a description of the GASB authoritative pronouncements, which have been issued but have not yet been adopted by the Village of Orland Hills.

GASB Statement No. 102, Certain Risk Disclosures, is effective for the Village for the fiscal year ended April 30, 2026. The Statement is to provide users of government financial statements with essential information about risks related to a government’s vulnerabilities due to certain concentrations or constraints

GASB Statement No. 103, Financial Reporting Model Improvements, is effective for the Village for the fiscal year ended April 30, 2027. The Statement is to improve the following components:

- Management Discussion and Analysis (MD&A) will be limited to 5 topics: 1) Overview of the Financial Statements, (2) Financial Summary, (3) Detailed Analyses, (4) Significant Capital Asset

**NOTE 12 PRONOUNCEMENTS ISSUED BUT NOT YET ADOPTED (Continued)**

and Long-Term Financing Activity, and (5) Currently Known Facts, Decisions, or Conditions. It also requires explanations of any changes in balances.

- Present the inflows and outflows related to any unusual or infrequent items separately, prior to the net change in resource flows in the government-wide, governmental fund, and proprietary fund statements.
- Proprietary Fund Statement of Revenues, Expenses, and Changes in Fund Net Position display a subtotal for operating income (loss) and noncapital subsidies before reporting other nonoperating revenues and expenses.
- Present any major component units separately in the statement of net position and statements of activities, if it does not reduce the readability of the statements. If readability would be reduced, combining statements of major component units should be presented after the fund financial statements.
- Present budgetary comparison information as RSI as well as present variances between (1) original and final budget amounts and (2) final budget and actual amounts. Explanations of any significant variances will also be required in the notes to the RSI.

GASB Statement No. 104, *Disclosure of Certain Assets*, is effective for the Village for fiscal year ended April 30, 2027. The Statement's objective is to provide users of government financial statements with essential information about certain types of capital assets. Certain types of capital assets will be required to be disclosed separately in the capital asset note disclosures such as lease assets, intangible right-to-use assets, subscription assets, and all other intangible assets. Additional disclosures for capital assets held for sale will also be required.

Management has not yet completed its evaluation of the impact, if any, the provisions of these GASB statements might have on its financial statements.

**REQUIRED SUPPLEMENTARY INFORMATION**



**VILLAGE OF ORLAND HILLS, ILLINOIS**

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**OTHER POST-EMPLOYMENT BENEFIT OBLIGATIONS**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN VILLAGE TOTAL OTHER POST-EMPLOYMENT BENEFITS LIABILITY**  
**APRIL 30, 2025**

	Last 10 Fiscal Years *						
	2025	2024	2023	2022	2021	2020	2019
<b>Total OPEB Liability</b>							
Service Cost	\$ 41,732	\$ 42,050	\$ 35,656	\$ 41,186	\$ 35,535	\$ 31,415	\$ 29,466
Interest	17,240	15,385	13,395	9,517	15,454	21,465	24,843
Changes of Benefit Terms	-	-	-	-	-	-	-
Difference Between Expected and Actual Experience	(83,272)	-	16,894	-	(82,770)	-	-
Assumption Changes	(36,179)	(10,818)	(6,159)	(37,193)	55,147	34,713	5,170
Benefit Payments	(38,967)	(33,538)	(53,177)	(88,394)	(122,606)	(123,178)	(114,585)
<b>Net Change in Total OPEB Liability</b>	(99,446)	13,079	6,609	(74,884)	(99,240)	(35,585)	(55,106)
<b>Total OPEB Liability - Beginning</b>	437,936	424,857	418,248	493,132	592,372	627,957	683,063
<b>Total OPEB Liability - Ending (a)</b>	<u>\$ 338,490</u>	<u>\$ 437,936</u>	<u>\$ 424,857</u>	<u>\$ 418,248</u>	<u>\$ 493,132</u>	<u>\$ 592,372</u>	<u>\$ 627,957</u>
<b>Plan Fiduciary Net Position</b>							
Employer Contributions	\$ 38,967	\$ 33,538	\$ 53,177	\$ 88,394	\$ 122,606	\$ 123,179	\$ 114,585
Employee Contributions	-	-	-	-	-	-	-
Net Investment Income	-	-	-	-	-	-	-
Benefit Payments	(38,967)	(33,538)	(53,177)	(88,394)	(122,606)	(123,179)	(114,585)
Administrative expense	-	-	-	-	-	-	-
<b>Net Change in Fiduciary Net Position</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Plan Fiduciary Net Position - Beginning</b>	-	-	-	-	-	-	-
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Total OPEB Liability - Ending (a)-(b)</b>	<u>\$ 338,490</u>	<u>\$ 437,936</u>	<u>\$ 424,857</u>	<u>\$ 418,248</u>	<u>\$ 493,132</u>	<u>\$ 592,372</u>	<u>\$ 627,957</u>
<b>OPEB Plan Net Position as a Percentage of the Total OPEB Liability</b>	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<b>Covered Employee Payroll</b>	\$ 1,656,834	\$ 1,305,458	\$ 1,261,312	\$ 1,109,446	\$ 1,071,928	\$ 1,265,986	\$ 1,223,175
<b>Employer Total OPEB Liability as a Percentage of Covered Employee Payroll</b>	20.43%	33.55%	33.68%	37.70%	46.00%	46.79%	51.34%

\* Information is presented for those years for which it is available

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**OTHER POST-EMPLOYMENT BENEFIT OBLIGATIONS**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF VILLAGE CONTRIBUTIONS**  
**April 30, 2025**

**Last 10 Fiscal Years \***

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Actuarially Determined Contribution	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions in Relation to the Actuarially Determined Contribution	-	-	-	-	-	-	-
Contribution Deficiency (Excess)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Covered Payroll	\$ 1,656,834	\$ 1,305,458	\$ 1,261,312	\$ 1,109,446	\$ 1,071,928	\$ 1,265,986	\$ 1,223,175
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

There is no Actuarially Determined Contribution or Employer Contribution in Relation to the Actuarially Determined Contribution, as there is no Trust that exists for funding the OPEB liabilities. The Village did make contributions from other Village resources in the current year in the amount of \$38,967.

\* Information is presented for those years for which it is available

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**POLICE PENSION FUND**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN VILLAGE NET PENSION LIABILITY AND RELATED RATIOS**  
**April 30, 2025**

Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Total Pension Liability</b>										
Service cost	\$ 329,390	\$ 391,157	\$ 397,632	\$ 508,959	\$ 504,581	\$ 345,799	\$ 157,967	\$ 151,509	\$ 162,323	\$ 153,180
Interest	683,889	615,703	566,477	440,434	478,032	514,508	522,141	477,539	493,266	479,297
Changes of benefit terms	-	-	(13,522)	-	-	60,951	-	-	-	-
Differences between expected and actual experience	153,605	22,102	12,931	(391,099)	63,286	(59,601)	17,886	374,600	(590,711)	(66,773)
Changes of assumptions	(711,111)	(1,585,501)	(1,094,858)	(3,855,205)	1,575,733	3,176,687	2,814,445	-	-	-
Benefit Payments and Refunds	(453,446)	(437,990)	(426,952)	(489,464)	(386,976)	(429,990)	(339,378)	(272,823)	(335,614)	(363,616)
<b>Net Change in Total Pension Liability</b>	2,327	(994,529)	(558,292)	(3,786,375)	2,234,656	3,608,354	3,173,061	730,825	(270,736)	202,088
<b>Total Pension Liability - Beginning</b>	<u>11,879,502</u>	<u>12,874,031</u>	<u>13,432,323</u>	<u>17,218,698</u>	<u>14,984,042</u>	<u>11,375,688</u>	<u>8,202,627</u>	<u>7,471,802</u>	<u>7,742,538</u>	<u>7,540,450</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 11,881,829</u>	<u>\$ 11,879,502</u>	<u>\$ 12,874,031</u>	<u>\$ 13,432,323</u>	<u>\$ 17,218,698</u>	<u>\$ 14,984,042</u>	<u>\$ 11,375,688</u>	<u>\$ 8,202,627</u>	<u>\$ 7,471,802</u>	<u>\$ 7,742,538</u>
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 688,356	\$ 676,791	\$ 588,806	\$ 547,445	\$ 269,608	\$ 293,977	\$ 258,264	\$ 214,882	\$ 223,485	\$ 322,487
Contributions - Member	113,767	105,529	98,796	82,662	68,651	73,556	67,374	61,621	67,397	92,744
Contributions - Other	-	200,492	-	22,054	-	-	-	-	-	-
Net Investment Income	235,363	215,255	13,689	(131,122)	308,690	(4,121)	81,766	25,759	39,675	55,404
Benefit Payments and Refunds	(453,446)	(437,990)	(426,952)	(489,464)	(386,976)	(429,990)	(339,378)	(272,823)	(335,614)	(363,616)
Other	(20,142)	(19,575)	(19,915)	(18,399)	(37,279)	(17,860)	(19,905)	(25,556)	(7,259)	(16,481)
<b>Net Change in Fiduciary Net Position</b>	\$ 563,898	\$ 740,502	\$ 254,424	\$ 13,176	\$ 222,694	\$ (84,438)	\$ 48,121	\$ 3,883	\$ (12,316)	\$ 90,538
<b>Plan Fiduciary Net Position - Beginning</b>	<u>3,944,261</u>	<u>3,203,759</u>	<u>2,949,335</u>	<u>2,936,159</u>	<u>2,713,465</u>	<u>2,797,903</u>	<u>2,749,782</u>	<u>2,745,899</u>	<u>2,758,215</u>	<u>2,667,677</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 4,508,159</u>	<u>\$ 3,944,261</u>	<u>\$ 3,203,759</u>	<u>\$ 2,949,335</u>	<u>\$ 2,936,159</u>	<u>\$ 2,713,465</u>	<u>\$ 2,797,903</u>	<u>\$ 2,749,782</u>	<u>\$ 2,745,899</u>	<u>\$ 2,758,215</u>
<b>Net Pension Liability - Ending (a)-(b)</b>	<u>\$ 7,373,670</u>	<u>\$ 7,935,241</u>	<u>\$ 9,670,272</u>	<u>\$ 10,482,988</u>	<u>\$ 14,282,539</u>	<u>\$ 12,270,577</u>	<u>\$ 8,577,785</u>	<u>\$ 5,452,845</u>	<u>\$ 4,725,903</u>	<u>\$ 4,984,323</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	37.94%	33.20%	24.89%	21.96%	17.05%	18.11%	24.60%	33.52%	36.75%	35.62%
<b>Covered Payroll</b>	\$ 1,147,999	\$ 1,064,874	\$ 996,928	\$ 695,326	\$ 735,465	\$ 702,534	\$ 679,863	\$ 640,868	\$ 680,763	\$ 639,223
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	642.31%	745.18%	970.01%	1507.64%	1941.97%	1746.62%	1261.69%	850.85%	694.21%	779.75%

**VILLAGE OF ORLAND HILLS, ILLINOIS  
POLICE PENSION FUND  
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE VILLAGE CONTRIBUTIONS  
April 30, 2025**

	Last 10 Fiscal Years									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 592,750	\$ 548,812	\$ 645,329	\$ 608,635	\$ 517,942	\$ 375,476	\$ 348,700	\$ 350,500	\$ 344,634	\$ 302,694
Contributions in Relation to the Actuarially Determined Contribution	<u>688,356</u>	<u>676,791</u>	<u>588,806</u>	<u>547,445</u>	<u>269,608</u>	<u>293,977</u>	<u>258,264</u>	<u>214,882</u>	<u>223,485</u>	<u>322,487</u>
Contribution Deficiency (Excess)	\$ (95,606)	\$ (127,979)	\$ 56,523	\$ 61,190	\$ 248,334	\$ 81,499	\$ 90,436	\$ 135,618	\$ 121,149	\$ (19,793)
Covered Payroll	\$ 1,147,999	\$ 1,064,874	\$ 996,928	\$ 695,326	\$ 735,465	\$ 702,534	\$ 679,863	\$ 640,868	\$ 680,763	\$ 639,223
Contributions as a Percentage of Covered Payroll	59.96%	63.56%	59.06%	78.73%	36.66%	41.85%	37.99%	33.53%	32.83%	50.45%

**Notes to Schedule:**

The Actuarially Determined Contribution shown for the current year is the Statutory Minimum Contribution from the May 1, 2023 Actuarial Report completed by Lauterbach & Amen, LLP for the tax levy recommendation for the December 2023 tax levy, if applicable.

The methods and assumptions shown below are based on the same Actuarial Valuation.

Actuarial Cost Method: Entry Age Normal

Amortization Method: Level % Pay

Equivalent Single Amortization Period: 90% funded over 17 Years

Asset Valuation Method: 5-year smoothed fair value

Inflation: 2.25%

Payroll Increases: 3.00%

Individual Pay Increases: 2.25%-14.53%

Investment Rate of Return: 6.75%

Retirement Rates: 100% of L&A 2020 Illinois Police Retirement Rates Capped at Age 65

Mortality Rates: Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described

Termination Rates: 100% of L&A 2020 Illinois Police Termination Rates

Disability Rates: 100% of L&A 2020 Illinois Police Disability Rates

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**POLICE PENSION FUND**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF INVESTMENT RETURNS**  
**April 30, 2025**

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**Last 10 Fiscal Years**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	4.78%	11.70%	0.86%	11.43%	2.82%	4.36%	-0.03%	0.59%	2.70%	3.13%

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**ILLINOIS MUNICIPAL RETIREMENT FUND**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN VILLAGE NET PENSION LIABILITY AND RELATED RATIOS**  
**April 30, 2025**

	Last 10 Calendar Years									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability</b>										
Service cost	\$ 85,643	\$ 85,562	\$ 87,271	\$ 85,015	\$ 99,284	\$ 108,986	\$ 104,323	\$ 110,126	\$ 111,894	\$ 136,139
Interest	591,042	536,549	455,391	533,805	522,922	496,248	476,671	500,670	465,169	394,500
Changes of benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	64,193	585,816	954,037	(1,367,788)	(154,019)	68,512	67,397	(412,892)	121,692	696,883
Changes of assumptions	-	398	-	-	28,415	-	181,398	(184,273)	(254,234)	90,802
Benefit payments, including refunds of member contributions	(481,131)	(432,357)	(320,489)	(346,979)	(331,712)	(270,249)	(415,618)	(245,833)	(265,665)	(194,351)
<b>Net Change in Total Pension Liability</b>	259,747	775,968	1,176,210	(1,095,947)	164,890	403,497	414,171	(232,201)	178,837	1,123,973
<b>Total Pension Liability - Beginning</b>	8,350,047	7,574,079	6,397,869	7,493,816	7,328,926	6,925,429	6,511,258	6,743,459	6,564,602	5,440,629
<b>Total Pension Liability - Ending (a)</b>	\$ 8,609,794	\$ 8,350,047	\$ 7,574,079	\$ 6,397,869	\$ 7,493,816	\$ 7,328,926	\$ 6,925,429	\$ 6,511,258	\$ 6,743,459	\$ 6,564,602
<b>Plan Fiduciary Net Position</b>										
Contributions - employer	\$ 164,968	\$ 193,582	\$ 197,504	\$ 205,181	\$ 182,847	\$ 205,992	\$ 222,865	\$ 224,272	\$ 170,546	\$ 207,168
Contributions - member	45,211	39,530	38,726	37,564	36,247	40,754	42,676	42,982	42,108	62,715
Net investment income	660,223	638,602	(684,791)	1,049,094	764,097	844,194	(239,592)	723,705	271,657	19,092
Benefit payments, including refunds of member contributions	(481,131)	(432,357)	(320,489)	(346,979)	(331,712)	(270,249)	(415,618)	(245,833)	(265,663)	(194,351)
Other	(29,641)	270,336	961,568	(1,349,769)	113,619	9,344	271,396	(302,556)	68,291	123,547
<b>Net Change in Fiduciary Net Position</b>	\$ 359,630	\$ 709,693	\$ 192,518	\$ (404,909)	\$ 765,098	\$ 830,035	\$ (118,273)	\$ 442,570	\$ 286,939	\$ 218,171
<b>Plan Fiduciary Net Position - Beginning</b>	6,702,398	5,992,705	5,800,187	6,205,096	5,439,998	4,609,963	4,728,236	4,285,666	3,998,727	3,780,556
<b>Plan Fiduciary Net Position - Ending (b)</b>	\$ 7,062,028	\$ 6,702,398	\$ 5,992,705	\$ 5,800,187	\$ 6,205,096	\$ 5,439,998	\$ 4,609,963	\$ 4,728,236	\$ 4,285,666	\$ 3,998,727
<b>Net Pension Liability - Ending (a)-(b)</b>	\$ 1,547,766	\$ 1,647,649	\$ 1,581,374	\$ 597,682	\$ 1,288,720	\$ 1,888,928	\$ 2,315,466	\$ 1,783,022	\$ 2,457,793	\$ 2,565,875
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	82.02%	80.27%	79.12%	90.66%	82.80%	74.23%	66.57%	72.62%	63.55%	0.00%
<b>Covered Payroll</b>	\$ 1,004,676	\$ 878,449	\$ 860,588	\$ 834,751	\$ 805,492	\$ 905,641	\$ 948,363	\$ 955,164	\$ 935,738	\$ -
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	154.06%	187.56%	183.76%	71.60%	159.99%	208.57%	244.15%	186.67%	262.66%	0.00%

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**ILLINOIS MUNICIPAL RETIREMENT FUND**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE VILLAGE CONTRIBUTIONS**  
**April 30, 2025**

	Last 10 Fiscal Years									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 174,080	\$ 152,322	\$ 190,979	\$ 203,202	\$ 189,645	\$ 193,651	\$ 221,160	\$ 225,708	\$ 161,228	\$ 179,869
Contributions in Relation to the Actuarially Determined Contribution	174,080	152,322	190,979	203,202	189,645	193,651	221,160	225,708	170,546	207,168
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (9,318)	\$ (27,299)
Covered Payroll	\$ 982,888	\$ 871,658	\$ 902,663	\$ 846,076	\$ 812,173	\$ 882,004	\$ 964,938	\$ 961,036	\$ 935,738	\$ 929,074
Contributions as a Percentage of Covered Payroll	17.71%	17.47%	21.16%	24.02%	23.35%	21.96%	22.92%	23.49%	18.23%	22.30%

**Notes to Schedule:**

Valuation Date: Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported

Actuarial Cost Method: Aggregate entry age normal

Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 19-year closed period until period.

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 2.75%

Inflation: 2.25%

Salary Increases: 2.75% to 13.75%, including inflation

Investment Rate of Return: 7.25%

Retirement Age: Experience based table of rates that are specific to the type of eligibility condition; last updated for the 2020 valuation pursuant to an experience study of the period 2017 to 2019.

Mortality: For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Other Information: There were no benefit changes during the year

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**SHERIFF'S LAW ENFORCEMENT PERSONNEL**  
**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN VILLAGE NET PENSION LIABILITY AND RELATED RATIOS**  
**April 30, 2025**

	Last 10 Fiscal Years									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability</b>										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ 27,415	\$ 26,549	\$ 25,847	\$ 27,117	\$ 28,397	\$ 25,198
Interest	20,897	20,959	20,942	20,904	36,666	34,432	31,326	28,239	23,524	20,039
Changes of benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	3,401	3,123	2,920	2,356	(243,118)	(16,169)	(12,043)	(5,597)	11,044	2,997
Changes of assumptions	-	(622)	-	-	866	-	11,769	(7,962)	(21,390)	16,411
Benefit payments, including refunds of member contributions	(24,658)	(23,967)	(23,284)	(22,174)	(28,884)	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	(360)	(507)	578	1,086	(207,055)	44,812	56,899	41,797	41,576	64,646
<b>Total Pension Liability - Beginning</b>	<u>300,569</u>	<u>301,076</u>	<u>300,498</u>	<u>299,412</u>	<u>506,467</u>	<u>461,655</u>	<u>404,756</u>	<u>362,959</u>	<u>321,383</u>	<u>256,737</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 300,209</u>	<u>\$ 300,569</u>	<u>\$ 301,076</u>	<u>\$ 300,498</u>	<u>\$ 299,412</u>	<u>\$ 506,467</u>	<u>\$ 461,655</u>	<u>\$ 404,756</u>	<u>\$ 362,959</u>	<u>\$ 321,383</u>
<b>Plan Fiduciary Net Position</b>										
Contributions - employer	\$ -	\$ -	\$ -	\$ -	\$ 19,597	\$ 23,844	\$ 24,529	\$ 23,529	\$ 21,873	\$ 19,183
Contributions - member	-	-	-	-	8,849	11,666	11,513	11,269	10,871	10,104
Net investment income	37,279	39,026	(65,310)	69,043	39,572	46,099	(9,743)	29,640	9,493	662
Benefit payments, including refunds of member contributions	(24,658)	(23,967)	(23,284)	(22,174)	(28,884)	-	-	-	-	-
Other	(4,632)	9,257	1,334	(150)	(15,613)	(1,950)	(724)	(1,960)	(1,170)	(12,479)
<b>Net Change in Fiduciary Net Position</b>	\$ 7,989	\$ 24,316	\$ (87,260)	\$ 46,719	\$ 23,521	\$ 79,659	\$ 25,575	\$ 62,478	\$ 41,067	\$ 17,470
<b>Plan Fiduciary Net Position - Beginning</b>	<u>351,259</u>	<u>326,943</u>	<u>414,203</u>	<u>367,484</u>	<u>343,963</u>	<u>264,304</u>	<u>238,729</u>	<u>176,251</u>	<u>135,184</u>	<u>117,714</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 359,248</u>	<u>\$ 351,259</u>	<u>\$ 326,943</u>	<u>\$ 414,203</u>	<u>\$ 367,484</u>	<u>\$ 343,963</u>	<u>\$ 264,304</u>	<u>\$ 238,729</u>	<u>\$ 176,251</u>	<u>\$ 135,184</u>
<b>Net Pension Liability - Ending (a)-(b)</b>	<u>\$ (59,039)</u>	<u>\$ (50,690)</u>	<u>\$ (25,867)</u>	<u>\$ (113,705)</u>	<u>\$ (68,072)</u>	<u>\$ 162,504</u>	<u>\$ 197,351</u>	<u>\$ 166,027</u>	<u>\$ 186,708</u>	<u>\$ 186,199</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	119.67%	116.86%	108.59%	137.84%	122.74%	67.91%	57.25%	58.98%	48.56%	42.06%
<b>Covered Payroll</b>	\$ -	\$ -	\$ -	\$ -	\$ 64,752	\$ 155,541	\$ 153,502	\$ 150,250	\$ 144,944	\$ 134,720
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	0.00%	0.00%	0.00%	0.00%	-105.13%	104.48%	128.57%	110.50%	128.81%	138.21%

**Notes to Schedule:**

The only participating employee terminated employment in September 2020

**VILLAGE OF ORLAND HILLS, ILLINOIS  
SHERIFF'S LAW ENFORCEMENT PERSONNEL  
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE VILLAGE CONTRIBUTIONS  
April 30, 2025**

	Last 10 Fiscal Years									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ -	\$ -	\$ -	\$ -	\$ 10,755	\$ 25,637	\$ 24,375	\$ 23,862	\$ 23,529	\$ 21,872
Contributions in Relation to the Actuarially Determined Contribution	-	-	-	-	10,755	25,637	24,375	23,862	23,529	21,872
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ -	\$ -	\$ -	\$ -	\$ 64,752	\$ 162,794	\$ 154,406	\$ 151,454	\$ 144,944	\$ 134,720
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%	16.61%	15.75%	15.79%	15.76%	16.23%	16.24%

**Notes to Schedule:**

Valuation Date: Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported

Actuarial Cost Method: Aggregate entry age normal

Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 19-year closed period until period.

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 2.75%

Inflation: 2.25%

Salary Increases: 2.75% to 13.75%, including inflation

Investment Rate of Return: 7.25%

Retirement Age: Experience based table of rates that are specific to the type of eligibility condition; last updated for the 2020 valuation pursuant to an experience study of the period 2017 to 2019.

Mortality: For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Other Information: There were no benefit changes during the year.

**VILLAGE OF ORLAND HILLS, ILLINOIS  
REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
GENERAL FUND AND MOTOR FUEL TAX FUND  
YEAR ENDED APRIL 30, 2025**

	General Fund			Motor Fuel Tax Fund		
	Original and Final Budget	Actual	Variance Over (Under) Final Budget	Original and Final Budget	Actual	Variance Over (Under) Final Budget
<b>Revenues</b>						
Taxes	\$ 2,516,600	\$ 2,493,560	\$ (23,040)	\$ 25,000	\$ 26,541	\$ 1,541
Licenses and Permits	251,210	276,454	25,244	-	-	-
Intergovernmental	3,847,211	3,895,618	48,407	302,000	311,555	9,555
Fees and Charges For Services	1,130,475	1,016,948	(113,527)	105,600	85,197	(20,403)
Fines	415,000	279,269	(135,731)	-	-	-
Investment Income	185,284	190,880	5,596	16,250	19,631	3,381
Other Revenues	118,500	155,665	37,165	-	-	-
<b>Total Revenues</b>	<b>8,464,280</b>	<b>8,308,394</b>	<b>(155,886)</b>	<b>448,850</b>	<b>442,924</b>	<b>(5,926)</b>
<b>Expenditures</b>						
Administration	1,474,274	1,662,855	188,581	-	-	-
Building and Zoning Department	192,728	173,145	(19,583)	-	-	-
Police Department	4,212,777	4,508,202	295,425	-	-	-
Fire and Police Commission	7,500	6,096	(1,404)	-	-	-
ESDA	5,400	8,070	2,670	-	-	-
Parks and Recreation	1,173,202	930,009	(243,193)	-	-	-
Orland Towne Village Festival	23,000	20,355	(2,645)	-	-	-
Concession Stand/ Seniors	4,250	3,209	(1,041)	-	-	-
Special Transportation	95,245	84,284	(10,961)	-	-	-
Public Works	880,790	967,704	86,914	153,800	75,202	(78,598)
Flood Prevention	10,000	-	(10,000)	-	-	-
Capital Outlay	195,000	580,359	385,359	560,000	565,358	5,358
Debt Service - Principal Retired	-	61,568	61,568	-	-	-
Debt Service - Interest And Fees	-	15,408	15,408	-	-	-
<b>Total Expenditures</b>	<b>8,274,166</b>	<b>9,021,264</b>	<b>747,098</b>	<b>713,800</b>	<b>640,560</b>	<b>(73,240)</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>190,114</b>	<b>(712,870)</b>	<b>(902,984)</b>	<b>(264,950)</b>	<b>(197,636)</b>	<b>67,314</b>
<b>Other Financing Sources/(Uses)</b>						
Lease proceeds	-	53,915	53,915	-	-	-
Transfers out	(165,600)	-	165,600	-	-	-
<b>Total other financing sources</b>	<b>(165,600)</b>	<b>53,915</b>	<b>219,515</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>\$ 24,514</b>	<b>(658,955)</b>	<b>\$ (683,469)</b>	<b>\$ (264,950)</b>	<b>(197,636)</b>	<b>\$ 67,314</b>
<b>Fund Balances - Beginning of Year</b>		<b>4,160,866</b>			<b>340,092</b>	
<b>Fund Balances - End of Year</b>		<b>\$ 3,501,911</b>			<b>\$ 142,456</b>	

See accompanying notes to required supplementary information

**VILLAGE OF ORLAND HILLS, ILLINOIS**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
APRIL 30, 2025**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**BUDGETARY DATA**

A budget to actual comparison is presented for the General Fund and Major Special Revenue funds. The budget is prepared on the modified accrual basis of accounting, which is the same basis used in reporting the governmental funds financial statements except that the property tax levy related to the police pension contribution and the related contribution expenditure are not budgeted for.

All departments of the Village submit requests for appropriation so that an appropriation ordinance may be prepared. The appropriation ordinance is prepared by fund, function, and activity, and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

The proposed appropriation ordinance is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from, or change appropriations. All appropriations are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

The appropriation ordinance may be amended by the governing body.

Expenditures may not legally exceed appropriation allocations at the fund level.

The Village also adopts an operating budget, which is used as a management tool.

**NOTE 2 - EXPENDITURES OVER BUDGET**

The following funds have an excess of actual expenditures over budget for the year ended April 30, 2025:

<u>Fund</u>	<u>Amount</u>
General Fund	\$747,098
Capital Bond Fund	715,424

## SUPPLEMENTARY INFORMATION



VILLAGE OF ORLAND HILLS, ILLINOIS

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**GENERAL FUND**  
**SCHEDULES OF REVENUES - BUDGET AND ACTUAL**  
**YEAR ENDED April 30, 2025**

<b>Revenues</b>	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under) Final Budget</b>
<b>Taxes</b>			
Property Tax	\$ 682,000	\$ 688,037	\$ 6,037
Non-home Rule Sales Tax	1,100,000	1,158,181	58,181
Cannabis Sales Tax	264,000	238,920	(25,080)
Telecommunication Utility Tax	45,000	44,578	(422)
Non-retail Business Tax	248,000	289,617	41,617
Municipal Gas Tax	105,600	-	(105,600)
Vehicle Lease Tax	72,000	74,227	2,227
Total taxes	<u>2,516,600</u>	<u>2,493,560</u>	<u>(23,040)</u>
<b>Licenses and permits</b>			
Vehicle Licenses	53,010	56,005	2,995
Liquor Licenses	51,000	53,040	2,040
Other Licenses and Permits	82,200	94,799	12,599
Business Licenses	40,000	34,800	(5,200)
Contractor Licenses	25,000	37,810	12,810
Total Licenses and Permits	<u>251,210</u>	<u>276,454</u>	<u>25,244</u>
<b>Intergovernmental Revenues</b>			
Personal Property Replacement Tax	9,600	5,787	(3,813)
State Income Tax	1,188,448	1,225,020	36,572
Casino Shared Tax	-	57,342	57,342
State Sales Tax	2,362,000	2,400,747	38,747
Use Tax	287,163	206,722	(80,441)
Total Intergovernmental Revenues	<u>3,847,211</u>	<u>3,895,618</u>	<u>48,407</u>
<b>Fees and Charges for Services</b>			
Franchise Fees	461,000	466,569	5,569
Permit and Inspection Fees	133,800	135,083	1,283
Recreation Fees	133,450	148,313	14,863
Video Provider Fee	15,000	11,317	(3,683)
Other Fees and Charges	387,225	255,666	(131,559)
Total Fees and Charges for Services	<u>1,130,475</u>	<u>1,016,948</u>	<u>(113,527)</u>
<b>Fines</b>			
Police Fines	370,000	244,344	(125,656)
Miscellaneous Fines	45,000	34,925	(10,075)
Total Fines	<u>415,000</u>	<u>279,269</u>	<u>(135,731)</u>
Investment income	<u>185,284</u>	<u>190,880</u>	<u>5,596</u>
<b>Other Revenues</b>			
Donations	36,400	39,380	2,980
Reimbursements	2,500	7,779	5,279
Miscellaneous	79,600	108,506	28,906
Total Other Revenues	<u>118,500</u>	<u>155,665</u>	<u>37,165</u>
Total Revenues	<u>\$ 8,464,280</u>	<u>\$ 8,308,394</u>	<u>\$ (155,886)</u>

**VILLAGE OF ORLAND HILLS, ILLINOIS  
GENERAL FUND  
SCHEDULES OF EXPENDITURES - BUDGET AND ACTUAL  
YEAR ENDED April 30, 2025**

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under) Final Budget</b>
<b>Expenditures</b>			
General Government			
Administration			
Personal Services	\$ 678,934	\$ 630,261	\$ (48,673)
Contractual	715,440	963,422	247,982
Commodities	65,400	68,593	3,193
Capital Outlay	14,500	579	(13,921)
Total Administration	<u>1,474,274</u>	<u>1,662,855</u>	<u>188,581</u>
Building & Zoning Department			
Personal Services	141,528	136,763	(4,765)
Contractual	40,700	28,751	(11,949)
Commodities	8,000	7,052	(948)
Capital Outlay	2,500	579	(1,921)
Total Building & Zoning Department	<u>192,728</u>	<u>173,145</u>	<u>(19,583)</u>
Total General Government	<u>1,667,002</u>	<u>1,836,000</u>	<u>168,998</u>
Public Safety			
Police Department			
Personal Services	3,281,920	3,557,719	275,799
Contractual	654,257	617,251	(37,006)
Commodities	198,600	254,953	56,353
Capital Outlay	78,000	78,279	279
Total Police Department	<u>4,212,777</u>	<u>4,508,202</u>	<u>295,425</u>
Fire and Police Commission			
Contractual	1,000	-	(1,000)
Commodities	6,500	6,096	(404)
Total Fire and Police Commission	<u>7,500</u>	<u>6,096</u>	<u>(1,404)</u>
ESDA			
Personal Services	5,050	7,341	2,291
Contractual	350	429	79
Commodities	-	300	300
Total ESDA	<u>5,400</u>	<u>8,070</u>	<u>2,670</u>
Total Public Safety	<u>4,225,677</u>	<u>4,522,368</u>	<u>296,691</u>
Culture and Recreation			
Parks and Recreation			
Personal Services	553,912	521,527	(32,385)
Contractual	390,090	173,566	(216,524)
Commodities	223,700	231,618	7,918
Capital Outlay	5,500	3,298	(2,202)
Total Parks and Recreation	<u>1,173,202</u>	<u>930,009</u>	<u>(243,193)</u>
Orland Towne Village Festival			
Commodities	23,000	20,355	(2,645)
Concession Stand/Seniors			
Personal Services	250	163	(87)
Contractual	500	643	143
Commodities	3,500	2,403	(1,097)
Total Concession Stand/Seniors	<u>4,250</u>	<u>3,209</u>	<u>(1,041)</u>
Special Transportation			
Personnel Services	67,945	62,786	(5,159)
Contractual Services	13,600	11,952	(1,648)
Commodities	12,300	8,246	(4,054)
Capital Outlay	1,400	1,300	(100)
Total Special Transportation	<u>95,245</u>	<u>84,284</u>	<u>(10,961)</u>
Total Culture and Recreation	<u>1,295,697</u>	<u>1,037,857</u>	<u>(257,840)</u>
Highways and Streets			
Public Works			
Personal Services	455,730	574,096	118,366
Contractual	231,360	265,333	33,973
Commodities	89,700	126,357	36,657
Capital Outlay	104,000	1,918	(102,082)
Total Public Works	<u>880,790</u>	<u>967,704</u>	<u>86,914</u>
Flood Prevention	10,000	-	(10,000)
Total Highways and Streets	<u>890,790</u>	<u>967,704</u>	<u>76,914</u>
Capital Outlay	<u>195,000</u>	<u>580,359</u>	<u>385,359</u>
Debt Service			
Debt Service - Principal Retired	-	61,568	61,568
Debt Service - Interest and Fees	-	15,408	15,408
Total Debt Service	<u>-</u>	<u>76,976</u>	<u>76,976</u>
Total Expenditures	<u>\$ 8,274,166</u>	<u>\$ 9,021,264</u>	<u>\$ 747,098</u>

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**BUDGETARY COMPARISON SCHEDULE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
**CAPITAL BOND FUND**  
**YEAR ENDED APRIL 30, 2025**

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance Over (Under) Final Budget</u>
<b>Revenues</b>			
Investment Income	\$ 204,000	\$ 188,894	\$ (15,106)
Intergovernmental	-	427,230	427,230
Total Revenues	<u>204,000</u>	<u>616,124</u>	<u>412,124</u>
<b>Expenditures</b>			
Administration	4,800	4,425	(375)
Highways and Streets	50,000	1,210	(48,790)
Miscellaneous	5,000	-	(5,000)
Capital outlay	1,210,000	1,979,589	769,589
Total expenditures	<u>1,269,800</u>	<u>1,985,224</u>	<u>715,424</u>
<b>Excess (Deficiency) of Revenues</b>			
<b>Over Expenditures</b>	<u>(1,065,800)</u>	(1,369,100)	<u>(303,300)</u>
<b>Fund Balances - Beginning of Year</b>		<u>4,691,396</u>	
<b>Fund Balances - End of Year</b>		<u><u>\$ 3,322,296</u></u>	

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**BUDGETARY COMPARISON SCHEDULE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
**SPORTS ARENA**  
**YEAR ENDED APRIL 30, 2025**

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	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance Over (Under) Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 2,050,000	\$ 132,001	\$ (1,917,999)
Investment income	5,000	25,968	20,968
Total revenues	<u>2,055,000</u>	<u>157,969</u>	<u>(1,897,031)</u>
<b>Expenditures</b>			
Capital outlay	1,970,000	675,451	(1,294,549)
Total expenditures	<u>1,970,000</u>	<u>675,451</u>	<u>(1,294,549)</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>\$ 85,000</u>	(517,482)	<u>\$ (602,482)</u>
<b>Fund Balances - Beginning of Year</b>		<u>673,371</u>	
<b>Fund Balances - End of Year</b>		<u>\$ 155,889</u>	

**VILLAGE OF ORLAND HILLS, ILLINOIS  
COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
APRIL 30, 2025**

	SPECIAL REVENUE FUNDS								Total
	Integrity Fund I	Integrity Fund III	Tourism Fund	Park Donation Fund	Wetland Maintenance Fund	Non-Drug Seizure Fund	Department of Justice Seizure Fund	Department of the Treasury Seizure Fund	
<b>Assets</b>									
Cash and cash equivalents	\$ 338	\$ 845	\$ 40,653	\$ -	\$ -	\$ 2,638	\$ 302,245	\$ 156,882	\$ 503,601
Short-term investments	-	-	1,958	1,804	1,933	404	-	-	6,099
Receivables									
Hotel taxes	-	-	13,792	-	-	-	-	-	13,792
Total assets	<u>\$ 338</u>	<u>\$ 845</u>	<u>\$ 56,403</u>	<u>\$ 1,804</u>	<u>\$ 1,933</u>	<u>\$ 3,042</u>	<u>\$ 302,245</u>	<u>\$ 156,882</u>	<u>\$ 523,492</u>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>									
Liabilities									
Accounts payable	\$ -	\$ -	\$ 3,629	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,629
Due to other funds	-	-	28,934	-	-	-	-	-	28,934
Total liabilities	<u>-</u>	<u>-</u>	<u>32,563</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>32,563</u>
Fund balances (deficits)									
Restricted	338	845	-	1,804	1,933	3,042	302,245	-	310,207
Assigned	-	-	23,840	-	-	-	-	156,882	180,722
Total fund balance	<u>338</u>	<u>845</u>	<u>23,840</u>	<u>1,804</u>	<u>1,933</u>	<u>3,042</u>	<u>302,245</u>	<u>156,882</u>	<u>490,929</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 338</u>	<u>\$ 845</u>	<u>\$ 56,403</u>	<u>\$ 1,804</u>	<u>\$ 1,933</u>	<u>\$ 3,042</u>	<u>\$ 302,245</u>	<u>\$ 156,882</u>	<u>\$ 523,492</u>

**VILLAGE OF ORLAND HILLS, ILLINOIS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**YEAR ENDED April 30, 2025**

	SPECIAL REVENUE FUNDS							Total	
	Integrity Fund I	Integrity Fund III	Tourism Fund	Park Donation Fund	Wetland Maintenance Fund	Non-Drug Seizure Fund	Department of Justice Seizure Fund		Department of the Treasury Seizure Fund
<b>Revenues</b>									
Hotel tax	\$ -	\$ -	\$ 107,377	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 107,377
Investment income	8,240	763	843	87	93	85	-	-	10,111
Other revenue	37,663	-	11,265	-	-	-	295,495	140,216	484,639
Total revenues	<u>45,903</u>	<u>763</u>	<u>119,485</u>	<u>87</u>	<u>93</u>	<u>85</u>	<u>295,495</u>	<u>140,216</u>	<u>602,127</u>
<b>Expenditures</b>									
Administration	64,969	-	131,914	-	-	-	-	-	196,883
Other expenditures	1,576	50,041	-	-	-	-	-	-	51,617
Total expenditures	<u>66,545</u>	<u>50,041</u>	<u>131,914</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>248,500</u>
<b>Transfers</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>(20,642)</u>	<u>(49,278)</u>	<u>(12,429)</u>	<u>87</u>	<u>93</u>	<u>85</u>	<u>295,495</u>	<u>140,216</u>	<u>353,627</u>
<b>Fund Balances (Deficits)</b>									
Beginning of year	<u>20,980</u>	<u>50,123</u>	<u>36,269</u>	<u>1,717</u>	<u>1,840</u>	<u>2,957</u>	<u>6,750</u>	<u>16,666</u>	<u>137,302</u>
End of year	<u>\$ 338</u>	<u>\$ 845</u>	<u>\$ 23,840</u>	<u>\$ 1,804</u>	<u>\$ 1,933</u>	<u>\$ 3,042</u>	<u>\$ 302,245</u>	<u>\$ 156,882</u>	<u>\$ 490,929</u>

## STATISTICAL SECTION



VILLAGE OF ORLAND HILLS, ILLINOIS

**VILLAGE OF ORLAND HILLS, ILLINOIS  
GENERAL PROPERTY TAX DATA**

**(Unaudited)**

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	<u>2024*</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Assessed											
Valuation	N/A	\$ 210,846,722	\$ 152,800,319	\$ 149,060,364	\$ 160,846,398	\$ 146,318,070	\$ 146,529,337	\$ 150,296,109	\$ 132,078,613	\$ 128,035,438	\$ 131,289,244
Tax Rate											
General	N/A	0.719	1.004	0.802	0.623	0.676	0.591	0.48	0.423	0.433	0.418
Gross Levy											
General	1,644,438	1,515,988	1,534,115	1,195,464	1,002,073	989,110	865,988	721,148	558,063	554,393	548,789

\*Information not available from Cook County as of the opinion date.